



**Monthly Police Board Meeting**  
City of Chicago  
17 Aug 23



CITY OF CHICAGO

CHICAGO POLICE BOARD

## PUBLIC MEETING

CHICAGO PUBLIC SAFETY HEADQUARTERS  
3510 SOUTH MICHIGAN AVENUE

THURSDAY, AUGUST 17, 2023  
7:30 P.M.

### AGENDA

1. Approval of the minutes of past meetings
2. Next regular public meeting of the Board: Thursday, September 21, 2023, 7:30 p.m., Chicago Public Safety Headquarters
3. Overview of the Inspector General's report "Review of the Disciplinary Grievance Procedure for Chicago Police Department Members"
4. Presentation by Walter Katz on police discipline, arbitration, and transparency
5. Statement on arbitrator's recent opinions regarding police disciplinary cases
6. Final action on police disciplinary cases
7. Final action on police officer applicant appeals
8. Report of the Superintendent of Police
9. Report of the Chief Administrator of the Civilian Office of Police Accountability
10. Questions and comments from the public (see the Policy Regarding the Attendance of and Participation by the Public at Board Meetings)

**POLICE BOARD  
CITY OF CHICAGO**

**REGULAR PUBLIC MEETING**

**CHICAGO PUBLIC SAFETY HEADQUARTERS  
3510 SOUTH MICHIGAN AVENUE**

**THURSDAY, JULY 20, 2023, 7:30 P.M.**

**MINUTES [Draft]**

Board Members Present:

- President Ghian Foreman (via video conference)
- Vice President Paula Wolff
- Steven Block
- Aja Carr-Favors
- Mareilé Cusack
- Nanette Doorley (via video conference)
- Michael Eaddy (via audio conference)
- Jorge Montes
- Andreas Safakas

Board Members Absent: None

Others Present:

- Fred Waller, Interim Superintendent of Police
- Andrea Kersten, Chief Administrator of the Civilian Office of Police Accountability (COPA)
- Tobara Richardson, Deputy Inspector General for Public Safety
- Yolanda Talley, Chief of the Chicago Police Department (CPD) Bureau of Internal Affairs
- Scott Spears, Assistant General Counsel to the Superintendent of Police
- Members of the public

President Foreman called the meeting to order.

Presentation by Jadine Chou

Jadine Chou, Chief Safety and Security Officer for Chicago Public Schools, gave a presentation on the Whole School Safety Program. *(See the transcript and the video recording of the meeting, posted on the Board's website, for the complete presentation and the discussion that followed.)*

Minutes of Past Meetings

Vice President Wolff moved to approve the drafts of the minutes of the Board's public meeting and closed meeting held on June 15, 2023. The motion passed by a vote of 9 in favor (Foreman, Wolff, Block, Carr-Favors, Cusack, Doorley, Eaddy, Montes, and Safakas) to 0 opposed.

### Upcoming Meetings

President Foreman announced that the Board's next regular public meeting will be on Thursday, August 17, 2023, at 7:30pm. She noted that the meeting will take place in person at Chicago Public Safety Headquarters, 3510 South Michigan Avenue.

Vice President Wolff moved to close a series of executive sessions of the Board for the purpose of considering matters as authorized by sections 2(c)(1), (4), (11), and (21) of the Illinois Open Meetings Act. The motion passed by a vote of 9 in favor (Foreman, Wolff, Block, Carr-Favors, Cusack, Doorley, Eaddy, Montes, and Safakas) to 0 opposed. President Foreman noted that the minutes of the executive sessions are posted on the Board's website.

### Police Disciplinary Cases

President Foreman reported that the Board, as authorized by the Open Meetings Act, has considered in a closed meeting two police disciplinary cases and that the Board will now take final action on these cases:

- Case No. 22 PB 3006. Vice President Wolff moved to find Police Officer Daniel Otero guilty of violating Rule 2 by engaging in an improper sexual relationship while off duty and to suspend him without pay for 270 days. The motion passed by a vote of 8 in favor (Wolff, Block, Carr-Favors, Cusack, Doorley, Eaddy, Montes, and Safakas) to 1 opposed (Foreman). Vice President Wolff moved to adopt the written findings and decision and dissent that have been reviewed by all Board members who participated in this case. The motion passed by a vote of 9 in favor (Foreman, Wolff, Block, Carr-Favors, Cusack, Doorley, Eaddy, Montes, and Safakas) to 0 opposed.
- Case No. 22 PB 3008. Board Member Cusack moved to find Sergeant Dennis Graber guilty of certain charges stemming from his responding to a domestic altercation involving an off-duty officer, not guilty of making a false statement, and to suspend him without pay for 60 days. The motion passed by a vote of 5 in favor (Block, Carr-Favors, Cusack, Doorley, and Safakas) to 4 opposed (Foreman, Wolff, Eaddy, and Montes). Board Member Cusack moved to adopt the written findings and decision and dissent that have been reviewed by all Board members who participated in this case. The motion passed by a vote of 9 in favor (Foreman, Wolff, Block, Carr-Favors, Cusack, Doorley, Eaddy, Montes, and Safakas) to 0 opposed.

President Foreman reported that there is one announcement of a disciplinary ruling on the agenda:

- Case No. 23 RR 03. Board Member Doorley reported that she was randomly selected to review a matter on which the Chief Administrator of the Civilian Office of Police Accountability and the Superintendent of Police did not agree regarding the discipline of a police officer. Board Member Doorley announced her ruling that the Superintendent met the burden of overcoming the Chief Administrator's recommendation that Police Officer Jeremy Carter be discharged from the CPD for discharging his firearm at a

moving vehicle in violation of the CPD policy and for failure to activate his body-worn camera.

#### CPD Applicant Appeals

President Foreman reported that the Board, as authorized by the Open Meetings Act, considered in a closed meeting several appeals from applicants for a Chicago police officer position who have been removed from the eligibility list due to the results of a background examination, and she stated that the Board will now take final action on these appeals.

Vice President Wolff moved to affirm the decision to disqualify the applicant in Appeal Nos. 23 AA 09, 12, 13, 14, and 16, and to reverse the decision to disqualify the applicant in Appeal Nos. 23 AA 10, 11, and 15. The motion passed by a vote of 9 in favor (Foreman, Wolff, Block, Carr-Favors, Cusack, Doorley, Eaddy, Montes, and Safakas) to 0 opposed (except that Carr-Favors opposed the motion for No. 23 AA 11).

#### Superintendent's Report

Interim Superintendent Waller acknowledged the recent loss of two officers and reported on several matters, including preparations for covering summer events that will take place in Chicago, his recent meetings with young people, and reassessment of school-resource officers. *(See the transcript and the video recording of the meeting, posted on the Board's website, for the complete report.)*

#### Chief Administrator's Report

Chief Administrator Kersten reported on several matters, including complaints of alleged police misconduct received, investigations concluded by COPA, and community-engagement events, and she commented on one of the disciplinary matters the Board decided earlier in the meeting. *(See the transcript and the video recording of the meeting, posted on the Board's website, for the complete report.)*

#### Questions and Comments from the Public

President Foreman called upon the members of the public who signed up in advance to speak at the meeting. *(See the transcript and the video recording of the meeting, posted on the Board's website, for the complete remarks of each speaker and responses to speakers' questions and comments.)*

- Crista Noel commented on several matters, including allegations of sexual misconduct brought against police officers.
- Cece Edwards spoke about a Freedom of Information Act request and the need for surveillance cameras on 75<sup>th</sup> Street.

- Jennifer Edwards advocated for the services of a crime-victim advocate in the 6<sup>th</sup> police district.
- Kim Green advocated for greater police response to crime and disorder she said is taking place on 75<sup>th</sup> Street.
- Cecelia Butler expressed her concerns about community-policing meetings in the 2<sup>nd</sup> police district.
- Kathryn Province spoke about the allegations of sexual assault by officers in the 10<sup>th</sup> police district.
- President Foreman called upon the following individuals and there was no response: Christia Gentry, Marquette Blake, Ameena Matthews, Cassie Crossley, and Robert More.

#### Adjournment

President Foreman stated that all persons who had signed up in advance to speak had been called. Vice President Wolff moved to adjourn the meeting. The motion passed by a vote of 9 in favor (Foreman, Wolff, Block, Carr-Favors, Cusack, Doorley, Eaddy, Montes, and Safakas) to 0 opposed.

Respectfully submitted,

/s/ Max A. Caproni  
Executive Director  
Police Board

[NOTE: The Police Board has authorized the publication of the following portions of the minutes of this closed meeting.]

**POLICE BOARD  
CITY OF CHICAGO**

**EXECUTIVE SESSION**

[Closed meeting, as authorized by the Illinois Open Meetings Act]

**110 NORTH WACKER DRIVE, SUITE 4800  
CHICAGO, ILLINOIS**

**THURSDAY, JUNE 15, 2023, 4:00 P.M.**

**MINUTES**

[Approved July 21, 2023]

**Board Members Present:** Vice President Paula Wolff, Steven Block, Aja Carr-Favors, Mareil  Cusack, Nanette Doorley (via video conference), Jorge Montes, and Andreas Safakas (via video conference).

**Board Members Absent:** President Ghian Foreman and Michael Eaddy.

**Staff Members Present:** Executive Director Max Caproni, Executive Administrative Assistant Jazmyne Rollins, Special Assistant Corporation Counsel Bethany Biesenthal and her colleagues Leigh Krahenbuhl and Allison McQueen, Hearing Officers Lauren Freeman (via audio conference), Michael Panter (via video conference) and April Perry, and Appeals Officers Mamie Alexander (via video conference) and Laura Parry (via video conference)..

1. General Business

- a. Executive Director Caproni reported that Board Member Doorley is unable to attend the meeting in person due to health reasons, that Board Member Safakas is unable to attend in person due to a work conflict, and that both wish to attend via video conference. Vice President Wolff moved to approve attendance via video conference. The motion passed by a vote of 5 in favor (Wolff, Block, Carr-Favors, Cusack, and Montes) to 0 opposed.
- b. There were no comments or questions on the draft of the minutes of the executive session held on May 18, 2023, that was circulated prior to the meeting. Executive Director Caproni noted that approval of the minutes is on the agenda for the upcoming public meeting.
- c. Executive Director Caproni noted that the Open Meetings Act requires the Board to consider minutes and recordings of its past closed meetings to determine whether the need for confidentiality still exists. After due consideration, Board Member Montes

moved to find that it continues to be necessary to keep confidential the recordings and portions of the minutes of its closed meetings. The motion passed by a vote of 7 in favor (Wolff, Block, Carr-Favors, Cusack, Doorley, Montes, and Safakas) to 0 opposed.

- d. Executive Director Caproni reminded Board members that the next regular Board meeting is scheduled for Thursday, July 20, with the executive session scheduled for 4:00 p.m. and the public meeting at 7:30 p.m.

## 2. Police Disciplinary Cases

- a. **Case No. 21 PB 3000, Alex Wolinski.** There were no comments or questions on the most recent draft of the findings and decision and dissent that was circulated prior to the meeting.
- b. **Case No. 21 PB 2990, David Taylor and Larry Lanier.** There were no comments or questions on the most recent draft of the findings and decision that was circulated prior to the meeting.
- c. **Case No. 22 PB 3008, Dennis Graber.** The Board resumed consideration of this case, which began at last month's meeting. After due consideration, the Board took preliminary votes and directed that a draft of the findings and decision be prepared for the Board's review.
- d. **Case No. 22 PB 3006, Daniel Otero.** Hearing Officer Panter provided an oral report on the case, and the Board conferred with Hearing Officer Panter on the credibility of witnesses and the evidence made part of the record at the hearing on the charges against Respondent. After due consideration, the Board took preliminary votes and directed that a draft of the findings and decision be prepared for the Board's review.

## 3. CPD Applicant Appeals

**Appeal Nos. 22 AA 17 and 23 AA 01 – 23 AA 08.** For each appeal, the appeals officer provided a summary of the written findings, conclusions, and recommendation that was circulated prior to the meeting. After due consideration of each appeal, the Board took a preliminary vote and agreed to take final action at an upcoming public meeting.

Respectfully submitted,

/s/ Max A. Caproni  
Executive Director



**POLICE BOARD  
CITY OF CHICAGO**

**Policy Regarding the Attendance of and Participation by  
the Public at Board Meetings**

July 23, 2019

The Police Board values the attendance of the public at its meetings and the opportunity to receive comments and questions on matters concerning the Board or the Police Department. The Board will treat members of the public with courtesy and respect, and expects that the public will treat Board members and Department members in a similar manner.

Toward that end, the Board has adopted the following rules governing conduct at Board meetings:

1. An individual wishing to address the Board must sign-up in advance by contacting the Board's office no later than 3:00 p.m. of the day of the meeting, or by signing up in person at the meeting location up to 15 minutes before the meeting begins.
2. When called upon to address the Board, each speaker is to identify him/herself and speak clearly so that all in attendance may hear and so that the court reporter may make an accurate record of the proceedings.
3. Due to time constraints, each speaker is limited to two minutes and must conclude when asked to do so by the Board member acting as parliamentarian.
4. Personal attacks, obscene language, fighting words, threats, conduct intended to disrupt or interfere with the meeting, and comments not related to matters within the Board's or the Department's jurisdiction, by a speaker or any person in attendance, are strictly prohibited.

Violation of any of the above rules may result in the removal of the violator from the meeting room, or in the immediate adjournment of the meeting; in addition, repeated violations may result in the violator not being permitted to attend or participate in future Board meetings.

## CITY OF CHICAGO

### **Policy Regarding Community Input Received at Police Board Public Meetings<sup>1</sup> June 20, 2019**

The City values the attendance of the public at monthly Police Board meetings and the opportunity to receive comments and questions concerning police-related matters. The following policy is created to ensure responsiveness to community input received at the meetings.

1. Each Police Board public meeting shall be transcribed by a court reporter. The transcript of the meeting shall include a complete report of each speaker's remarks, and shall be posted on the Police Board website.
2. Within seven business days of the public meeting, the Executive Director of the Police Board shall review the transcript of the meeting, classify the community input received, and direct the community input to the appropriate responding agency (Police Department, Civilian Office of Police Accountability, Police Board, Deputy Inspector General for Public Safety, and/or any other appropriate agency).
3. Each responding agency shall make best efforts<sup>2</sup> to respond fully to the community input.
4. Within ten business days of receiving the community input from the Executive Director of the Police Board, each responding agency shall provide the Executive Director with a written report documenting its response to the community input to date. The Executive Director of the Police Board shall track all community input and responses.
5. The Executive Director of the Police Board shall post on the Police Board website prior to the next public meeting: (a) a report of the tracking of community input and responses (if no response is received, this will be noted on the report), and (b) each responding agency's written report of its response to the community input.

---

<sup>1</sup> This policy is created to fulfill the requirements of Paragraph No. 538 of the Consent Decree entered in Illinois v. Chicago:

538. Within 90 days of the Effective Date, the City will create a policy for collecting, documenting, classifying, tracking, and responding to community input received during the Police Board's regular community meetings. The policy will outline the methods for: (a) directing community input to the appropriate responding entity, agency, or office; and (b) documenting and making public, all responses to community input.

<sup>2</sup> As defined in Paragraph No. 729 of the Consent Decree, "Best efforts' require a party, in good faith, to take all reasonable steps to achieve the stated objective." (Footnote added on October 18, 2019)

# TABLE OF CONTENTS

- Preface:**       (1) Agenda  
                  (2) Minutes (20 Jul 23 – regular meeting)  
                  (3) Monthly Report of Disciplinary Decisions  
                  (4) Attendance and Participation Policy

**DIGEST OF DIRECTIVES ISSUED DURING *JULY 2023*.....**

    UNIFORM AND PROPERTY.....3

    FORMS.....3

    SPECIAL ORDER.....3

**PERSONNEL AND TRAINING.....4**

**BIA AND COPA STATISTICS.....**

    COMPLAINTS RECEIVED, COMPLETED, AND DISPOSITION.....5

    DISCIPLINARY ACTIONS.....6

**SEPARATION REPORT.....**

    CIVILIAN.....7

    SWORN.....8

This communication summarizes new or amended directives issued by the Superintendent between **01 JUL 2023** and **31 JUL 2023**.

The following directives, along with all of the Chicago Police Department's orders, are available for review in their entirety on the Department website listed below:  
<http://directives.chicagopolice.org>

**UNIFORM AND EQUIPMENT**

**U04-02-01** DEPARTMENT APPROVED HANDGUNS AND AMMUNITION

**FORMS**

**FORMS 01** 11.000 SERIES DEPARTMENT FORMS

**FORMS 04** 22.000 THROUGH 24.000 SERIES DEPARTMENT FORMS

**FORMS 06** 41.000 THROUGH 52.000 SERIES DEPARTMENT FORMS

**SPECIAL ORDERS**

**S04-14-11** CANCELLATION OF VIOLATION NOTICE CITATION BOOKS

## **PERSONNEL AND TRAINING**

During the month of **JULY 2023**, **105** training blocks were conducted for Chicago Police Recruits, Metropolitan Recruits (including surrounding agencies) and In-Service Courses.

A total of **3,737** Department attendees received In-Service/E-Learning training, which included: Range Prescribed Weapons Qualifications, In-service Supportive, Basic Crisis Intervention Training, TASER Certification, LEMART Recruit Training, TARA Gas Mask Training/Issued, TTU Recruit Active Shooter and Tactical Room Clearing, GYM Power Test Prep Session and Final, Driving Unit – Recruit Training.

A total of **432 Chicago Police Recruits** were in training along with **24 Metropolitan Police Recruits**.

**BIA AND COPA STATISTICS  
COMPLAINTS RECEIVED, COMPLETED AND DISPOSITION**

**Police Board July 2023 Complaint Statistics**

**All Log Numbers Received in CLEAR & CMS, Including Admin Closures**

	Total Received	Assigned to BIA	Percent of Total
<b>July 2022</b>	459	355	77.3%
<b>2022 Year to Date</b>	2992	2,339	78.2%
<b>July 2023</b>	534	414	77.5%
<b>2023 Year to Date</b>	3,371	2,658	78.8%

BIA Admin Closed	Percent of BIA Total
112	31.5%
781	33.4%
146	35.3%
904	34.0%

**Pre-Affidavit Investigations \***

\* Count of cases (log numbers) excluding admin closures.

	Assigned to BIA	Percent of Total	Assigned to COPA	Percent of Total	Total Received
<b>July 2022</b>	243	70.0%	104	30.0%	347
<b>2022 Year to Date</b>	1,558	70.5%	653	29.5%	2,211
<b>July 2023</b>	268	69.1%	120	30.9%	388
<b>2023 Year to Date</b>	1,754	71.1%	713	28.9%	2,467

**BIA Pre-Affidavit Investigations Received**

	2022	2023	+/-
<b>July</b>	243	268	25
<b>Year to Date*</b>	1,558	1,754	196

**BIA Investigations Closed (Investigation Completed)**

2022	2023	+/-
134	138	4
1,651	944	-707

**BIA Investigative Findings (Includes Field Units) \*\***

\*\* Count of Cases with Case Closed Dates only, e.g. Case Final and organized by Case Closed Date.

	July 2022	Percent of Total	YTD 2022	July 2023	Percent of Total	YTD 2023	YTD +/-
<b>Sustained</b>	60	44.8%	962	31	22.5%	247	-715
<b>Exonerated</b>	6	4.5%	67	15	10.9%	67	0
<b>Unfounded</b>	23	17.2%	221	36	26.1%	199	-22
<b>Not Sustained</b>	29	21.6%	266	37	26.8%	242	-24
<b>Admin Closed/Admin Term</b>	0	0.0%	3	0	0.0%	13	10
<b>No Affidavit /NC</b>	16	11.9%	132	19	13.8%	176	44
	134		1,651	138		944	-707

**BIA AND COPA STATISTICS  
COMPLAINTS RECEIVED, COMPLETED AND DISPOSITION**

**Disciplinary Codes Entered for Members, Count of Members not of Log Numbers  
BIA Investigations Only**

(Discipline at 'Final Finding', Case Closed in Records with Sustained Finding) \*\*\*

\*\*\* Organized by Case Closed Date.

	2022	of Total	2022	2023	of Total	2023	+/-
<b>000 - Violation Noted</b>	13	19.7%	65	8	20.5%	25	-40
<b>100 - Reprimand</b>	17	25.8%	236	18	46.2%	112	-124
<b>200 - Susp Over 30 days</b>	0	0.0%	31	0	0.0%	7	-24
<b>800 - Resigned Not Served</b>	0	0.0%	0	3	7.7%	6	6
<b>900 - Penalty Not Served</b>	0	0.0%	0	0	0.0%	0	0
<b>Suspended 1 to 5 days</b>	28	42.4%	374	7	17.9%	113	-261
<b>Suspended 6 to 15 days</b>	3	4.5%	91	2	5.1%	33	-58
<b>Suspended 16 to 30 days</b>	5	7.6%	92	1	2.6%	14	-78
	66	100.0%	889	39	100.0%	310	-579

Prepared by Sgt. Christine Otruba #1304

Report Date: 16-Aug-2023  
 Report Time: 11:37

Produced by  
 FIELD TECHNOLOGY AND INNOVATION  
 SECTION (FTIS)  
 Data Warehouse

**CITY OF CHICAGO DEPARTMENT OF POLICE  
 LISTING OF SEPARATIONS  
 FOR JULY 2023**



**SUMMARY OF SEPARATIONS BY CODE FOR CIVILIANS**

SEPARATION CODE	DESCRIPTION	JUL 2023	JAN - JUL 2023	JUL 2022	JAN - JUL 2022	ALL OF 2022
809	RESIGN/UNDER INVEST	0	1	0	0	0
810	RESIGN PENSION	2	20	4	37	43
812	RESIGN OTHER EMPLOY	1	5	0	4	4
819	SEP/OTHER CITY POS	0	2	2	4	7
821	RESIGN/OTHER	3	13	2	12	16
825	JOB ABANDONMENT	0	0	1	1	1
	<b>CIVILIAN TOTALS</b>	<b>6</b>	<b>41</b>	<b>9</b>	<b>58</b>	<b>71</b>

\* TIME ELAPSED FROM DATE OF APPOINTMENT TO DATE OF SEPARATION, MAY NOT REFLECT CONTINUOUS SERVICE WITH THE DEPARTMENT DUE TO LEAVES OF ABSENCE AND OTHER ADJUSTMENTS.

NOTE: THE INFORMATION IS CURRENT AS OF THE DATE AND TIME OF THE REPORT.



Report Date: 16-Aug-2023  
 Report Time: 11:36

Produced by  
 FIELD TECHNOLOGY AND INNOVATION  
 SECTION (FTIS)  
 Data Warehouse

**CITY OF CHICAGO DEPARTMENT OF POLICE  
 LISTING OF SEPARATIONS  
 FOR JULY 2023**



**SUMMARY OF SEPARATIONS BY CODE FOR SWORN**

SEPARATION CODE	DESCRIPTION	JUL 2023	JAN - JUL 2023	JUL 2022	JAN - JUL 2022	ALL OF 2022
808	RESIGN PENSIO/INVEST	1	2	2	21	22
809	RESIGN/UNDER INVEST	3	11	2	9	17
810	RESIGN PENSION	32	304	36	518	629
812	RESIGN OTHER EMPLOY	6	52	12	109	147
814	RSGN FAM RESP/DOMEST	2	3	0	3	6
815	RESIGN MEDICAL REASN	1	1	0	1	1
816	RESIGN FIN SCHOOL	0	0	0	2	2
819	SEP/OTHER CITY POS	0	0	0	0	1
821	RESIGN/OTHER	9	82	16	92	146
828	RESIGN FROM LOA	0	0	1	1	1
829	RESIGN FROM DPR	0	1	0	0	0
845	MANDATORY RETIREMENT	2	6	0	2	3
855	DISCHARGED	0	0	0	1	1
<b>SWORN TOTALS</b>		<b>56</b>	<b>462</b>	<b>69</b>	<b>759</b>	<b>976</b>

\* TIME ELAPSED FROM DATE OF APPOINTMENT TO DATE OF SEPARATION, MAY NOT REFLECT CONTINUOUS SERVICE WITH THE DEPARTMENT DUE TO LEAVES OF ABSENCE AND OTHER ADJUSTMENTS.

NOTE: THE INFORMATION IS CURRENT AS OF THE DATE AND TIME OF THE REPORT.