

OPC Mobility Improvements to Support the SLFP Update

Section 106 Consulting Parties Kick-off Meeting

December 1, 2017



South Side YMCA
6330 S Stony Island Ave
10 AM – 12 PM



Project Contacts and Website

Chicago Department of Planning and Development:

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Project Website URL

<https://tinyurl.com/JPIImprovements>

Other Websites

<http://www.achp.gov/regsflow.html>

<https://southlakefrontplan.com/>

Agenda For Today

Section 106 Consulting Parties

Meeting #1

1. Background
 - Project Introduction
 - Federal Reviews and Timeline
 - Public Participation

2. Section 106 Review
 - Section 106 Area of Potential Effect
 - Archaeology
 - Architecture (Buildings, Structures and Landscape)
 - History of Jackson Park and the Midway Plaisance
 - Historic Features

3. Next Steps

4. Participant Feedback

Meeting Expectations for All Participants

1. To explain the Section 106 process and its relationship to the National Environmental Policy Act (NEPA)
2. To describe the various participant roles and opportunities for input
3. To share historic information gathered to date and refine with participant input

Section 106 Participant Expectations

We encourage open and honest dialogue, and ask that you please respect every group member's time and input.

To start and end on time, please arrive promptly and plan to stay for the duration of the meeting.

If you are unable attend, we encourage you to ask another representative from your group to fill in for you.

Please silence your cell phones.

We ask that conversations remain focused on project-related issues.

We ask that participants recognize that we are very early in the process, and any materials that are shared should be considered DRAFT.

Current Activities In Jackson Park

- **Ongoing**
 - Obama Foundation Stakeholder Meetings
 - South Lakefront Framework Plan Public Meetings
- **Starting Today!**
 - **Section 106 Consulting Party Meetings**
- **Starting Soon**
 - NEPA Public Meetings
- **Starting Next Year**
 - Plan Commission and City Council Hearings

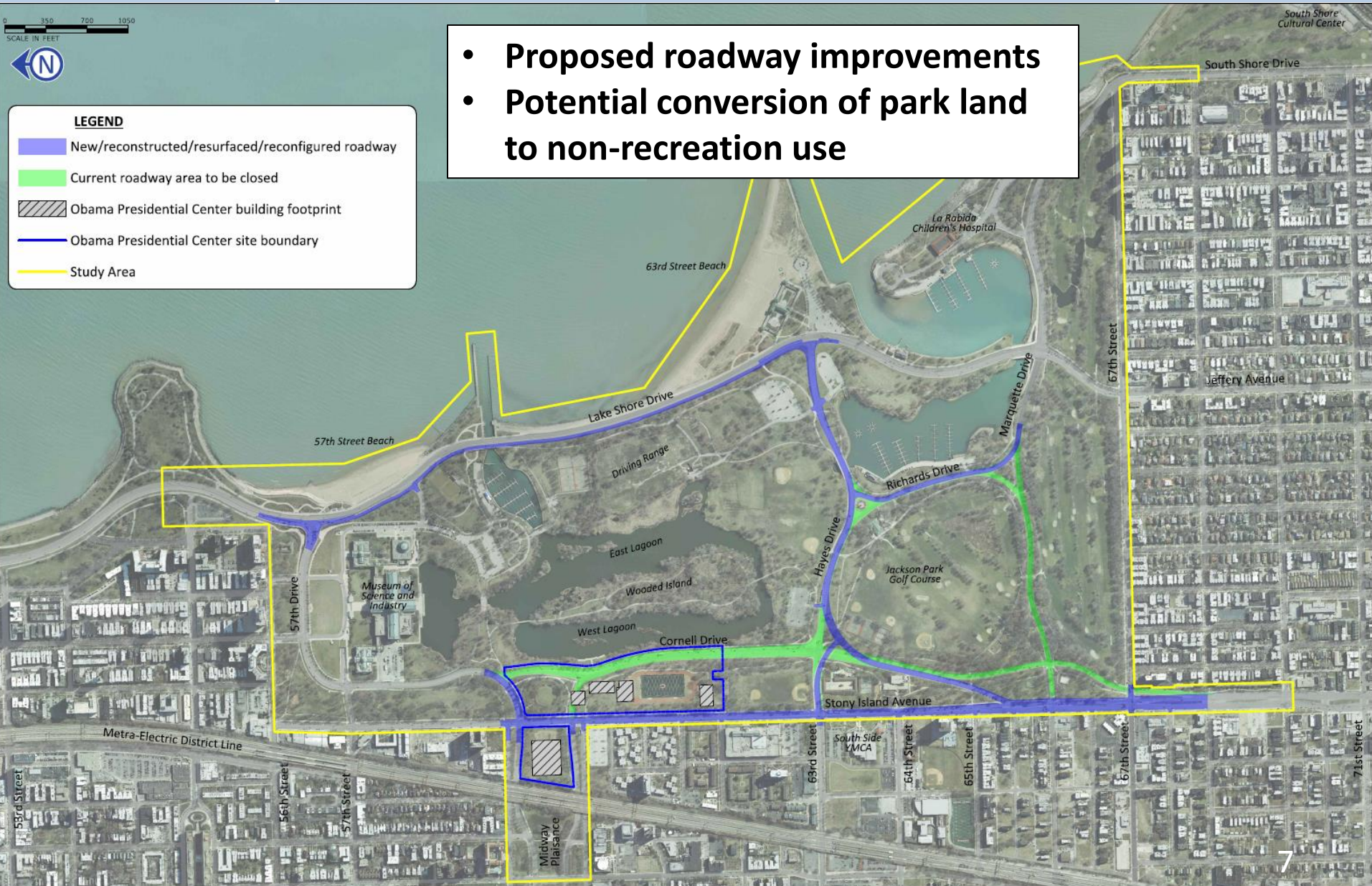
Section 106 Federal Undertaking



LEGEND

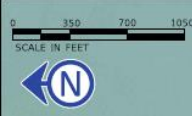
- New/reconstructed/resurfaced/reconfigured roadway
- Current roadway area to be closed
- Obama Presidential Center building footprint
- Obama Presidential Center site boundary
- Study Area

- Proposed roadway improvements
- Potential conversion of park land to non-recreation use



- Chicago Park District is currently facilitating the South Lakefront Framework Plan (SLFP) Update
- Only some recommendations in the SLFP require Federal review:
 1. Roadway improvements due to roadway closures
 - Federal Highway Administration
 2. Potential conversion of parkland to non-recreational use under the Urban Parks Recreation and Recovery Program (UPARR)
 - National Park Service

Proposed Roadway Improvements



LEGEND

- New/reconstructed/resurfaced/reconfigured roadway
- Current roadway area to be closed
- Obama Presidential Center building footprint
- Obama Presidential Center site boundary
- Study Area



Proposed Obama Presidential Center



CONCEPTUAL SITE PLAN, OBAMA PRESIDENTIAL CENTER



Federal Reviews and Timeline

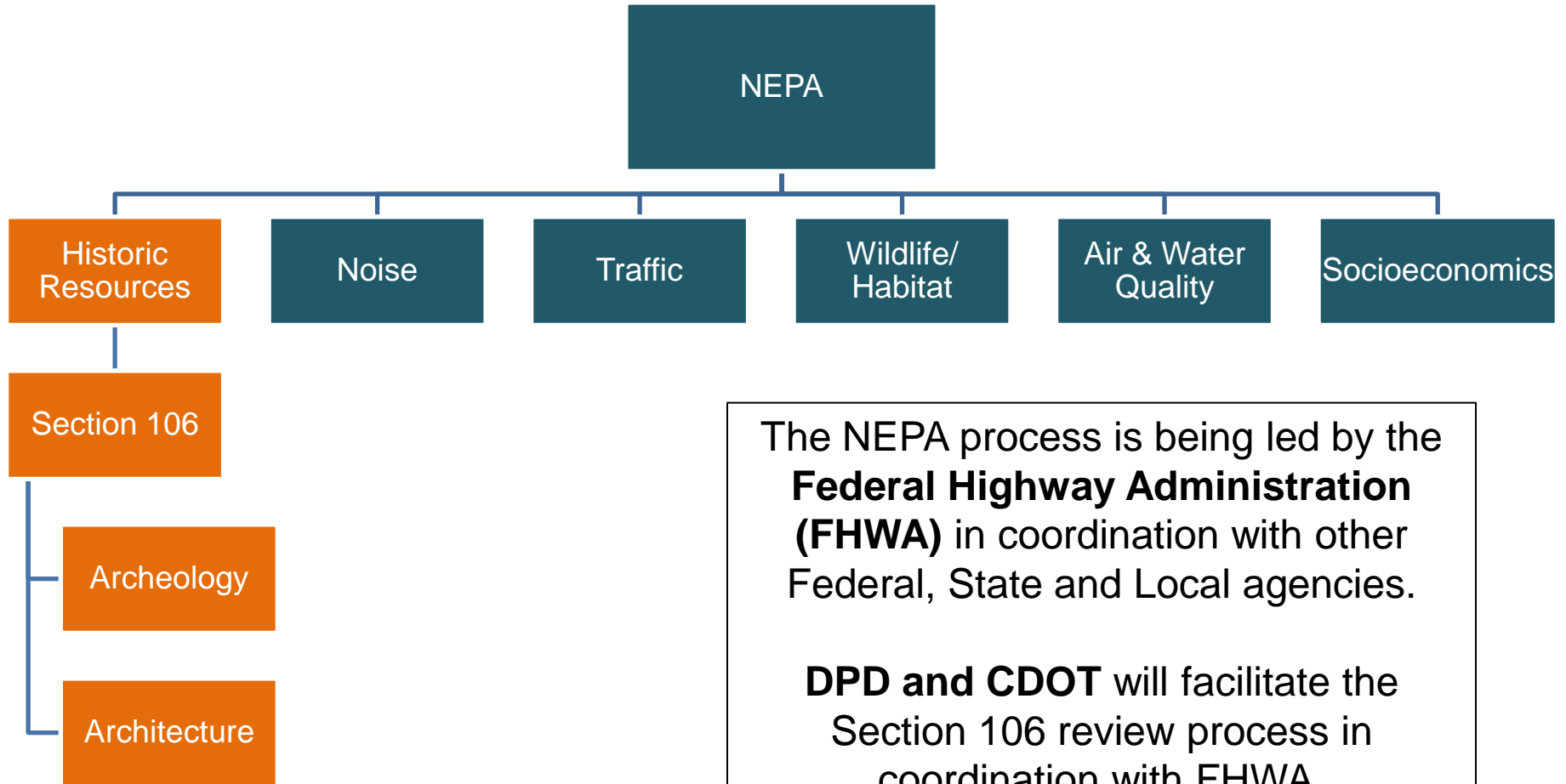


- Requires federal agencies to assess the environmental effects of their proposed actions prior to making decisions.
- Essential Elements of NEPA
 - Purpose and Need
 - Alternatives
 - Impacts
 - Mitigation
 - Public Involvement
 - Interagency Coordination
 - Documentation

Section 106 of the National Historic Preservation Act of 1966

- Section 106 requires Federal Agencies to:
 - Take into account the effects of their undertakings on historic properties; and
 - Afford the Advisory Council on Historic Preservation a reasonable opportunity to comment on such undertakings.
- What is the “undertaking”?
 - Roadway improvements (potential federal funding), and
 - OPC and related SLFP improvements (potential conversion of parkland to non-recreation use within the meaning of UPARR)
- Section 106 regulations describe the process for identifying historic properties, assessing effects to historic properties, and mitigating adverse effects.
- Historic properties: either listed or eligible for listing on the National Register of Historic Places.
- Section 106 review is completed under the umbrella of NEPA.

NEPA and Section 106



The NEPA process is being led by the **Federal Highway Administration (FHWA)** in coordination with other Federal, State and Local agencies.

DPD and CDOT will facilitate the Section 106 review process in coordination with FHWA.

Section 106 Process

(as outlined by the Advisory Council on Historic Preservation (ACHP))

1. **INITIATE** the process – *Completed*
 - Determine the undertaking
 - Coordinate with other reviews
 - Identify consulting parties
 - Develop public input opportunities
2. **IDENTIFY** historic resources – *Today through Spring 2018*
 - Determine “Area of Potential Effect” (APE)
 - Reasonable identification of historic resources & eligibility
 - Review with consulting parties
3. **ASSESS** if adverse effects – *Spring/Summer 2018*
 - Apply criteria of adverse effects
 - Review with consulting parties
4. **RESOLVE** adverse effects (if needed) – *Summer/Fall 2018*
 - Develop alternatives to avoid, minimize or mitigate adverse effects
 - Review with consulting parties
 - Memorandum of Agreement (MOA)

**See handout
for more
detail**



PROCEED WITH PROPOSED PROJECT

<https://tinyurl.com/JPIImprovements>

Section 106 and NEPA

- Parallel to Section 106 meetings, the project team will host **public meetings** to discuss additional topics under NEPA and provide updates on Section 106 progress.
- The NEPA process will culminate in a **formal public hearing**, which will be advertised in newspapers, by email and online at:

<https://tinyurl.com/JPIImprovements>

Section 106 Participants

- **Federal Agencies (FHWA, NPS, USACE)**
- **Advisory Council on Historic Preservation**
- **Consulting Parties**
 - Entitled Consulting Parties
 - Illinois Department of Transportation
 - State Historic Preservation Officer
 - Indian Tribes
 - Local governments
 - Applicant(s) for federal funds or authorization (CDOT, DPD)
 - Invited Consulting Parties
 - Others with a demonstrated legal or economic interest, or concern about historic properties
- **The Public**

Role of a Consulting Party

- Participate in consulting party meetings
- Share information and cultural context about historic resources within the project study area
- Provide comments on project documents at key project milestones

76 entities have been invited
50 have accepted to date

**See handout
for more
detail**

Section 106 Area of Potential Effect



- **Definition:**

The APE is the geographic area where the project could potentially have an effect on historic resources.

- **Archaeology:**

Method of Determination – Consider areas of disturbance

- **Architecture:**

Method of Determination - Consider the full range of effects that might occur, including direct physical effects as well as visual and auidial effects.

Area of Potential Effect (Archaeology)



Note:
Jackson Park, Midway Plaisance,
and South Shore Cultural Center
Park are all individually listed on the
NRHP. A nomination of Burnham Park
for the NRHP is in progress.



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LEGEND

- | | | | |
|-----------------------|--|--------------------------------|--------------------|
| Existing Right-of-Way | Area of Potential Effects (APE) Archaeological | NRHP Properties | Historic District |
| Parkland | Added APE Archaeological | Chicago Landmark | 40-year Building |
| Existing Bridge | | Potential Building Foundations | OPC Site Footprint |

South Lakefront Framework Plan Update

**Area of Potential Effects
Archaeological**

Archaeology Survey

- Illinois State Archaeological Survey (ISAS) is conducting the archaeology survey to identify potential underground historic resources.
- Archaeology work is focusing on locations where there could be potential for ground disturbance.
- Archaeology work started on 11/13/17 and will conclude in the Spring.

Area of Potential Effect (Architecture)



Note:
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and South Shore Cultural Center
Park are all individually listed on the
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DRAFT

LEGEND

- Existing Right-of-Way
- Parkland
- Existing Bridge
- Area of Potential Effects
- Historic Architecture/
Landscape
- NRHP Properties
- Chicago Landmark
- Potential Building
Foundations
- Historic District
- 40-year Building
- OPC Site Footprint

South Lakefront Framework Plan Update
Area of Potential Effects
Historic Architecture/Landscape

Architecture Scope

within Jackson Park and the Midway

- Buildings and structures
- Landscape features
- Sculpture/art
- Site furnishings



Architecture Scope outside Jackson Park and the Midway (EAST of Metra Viaduct)

Potentially eligible buildings will be researched to provide:

- Description
- History/ Development
- National Register Eligibility



Architecture Scope outside Jackson Park and the Midway (WEST of Metra Viaduct)

Hyde Park Area

Majority already included in the Hyde Park- Kenwood National Register district

Woodlawn Area

- Reconnaissance-level survey to identify historic properties



National Register of Historic Places Eligibility Criteria

Properties must be 50 years old or older*, and meet with at least one of the following criteria:

- **(A) that are associated with events** that have made a significant contribution to the broad patterns of our history; or
- **(B) that are associated with the lives of persons** significant in our past; or
- **(C) that embody distinctive characteristics** of a type, period, or method of construction, or that represent the work of a master, or that possess high artistic values, or that represent a significant and distinguishable entity whose components may lack individual distinction; or
- **(D) that have yielded, or may be likely to yield, information** important in prehistory or history.

AND a property must also possess sufficient integrity to convey its significance.

**Properties less than 50 years old must possess exceptional significance to be listed.*

History of Jackson Park and the Midway Plaisance

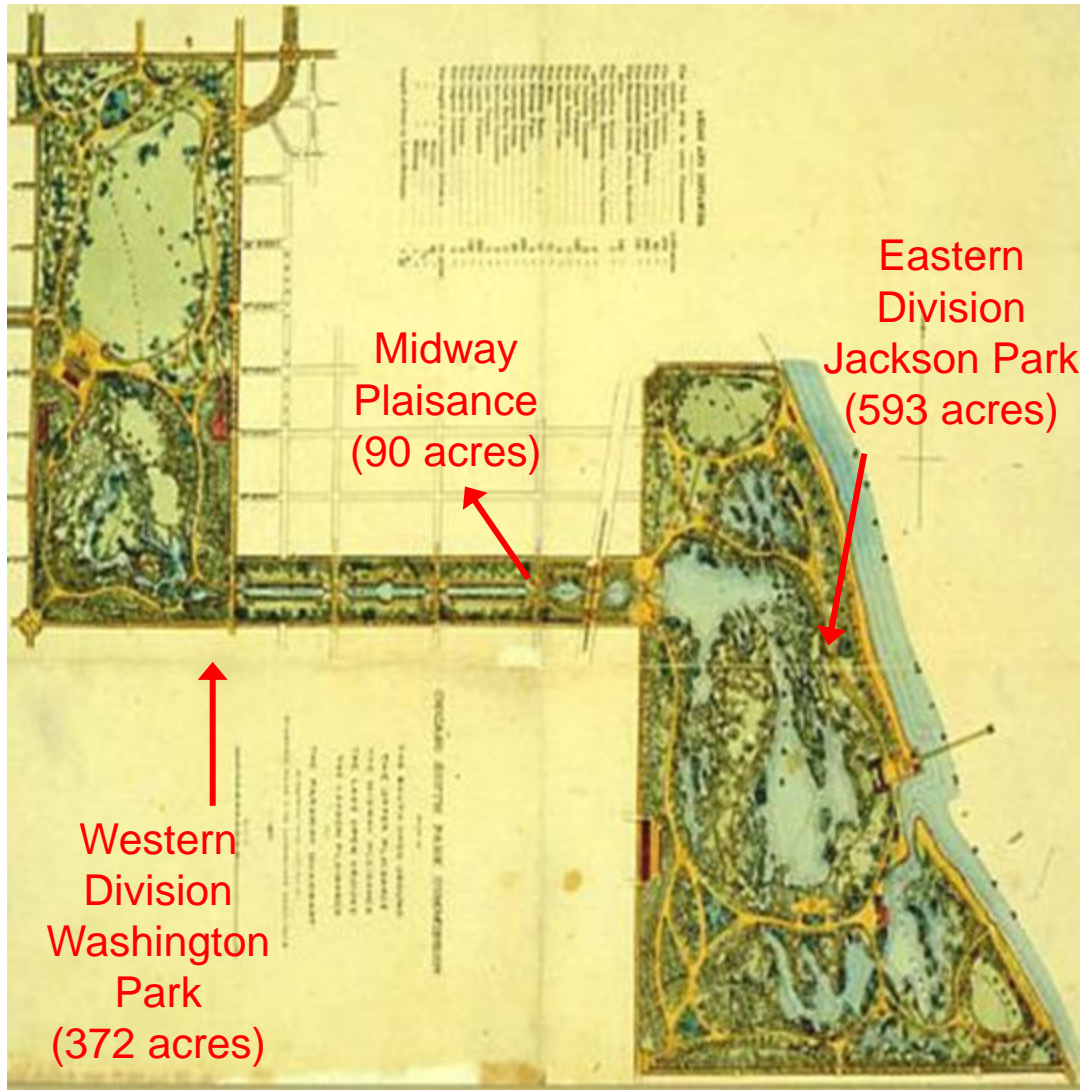


The park reflects layers of important architectural and landscape designs, historic changes and events, including:

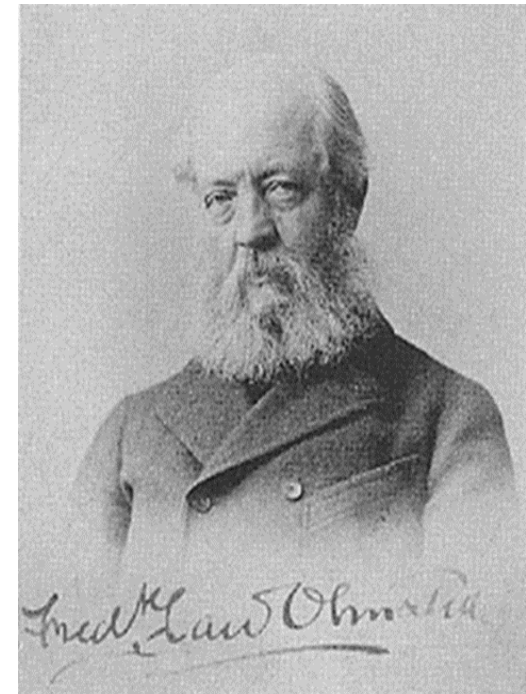
- **Original Olmsted & Vaux Plan, 1871**
- **Olmsted, Codman, Burnham & Root, 1893**
design for the World's Columbian Exposition
- **Olmsted, Olmsted & Eliot, 1895-97**
(third full plan) to transform the site back to parkland after the Fair
- **Golf Course Added, 1899**
(First public golf course west of the Alleghenies)
- **Beaches Added, 1880s- 1919**
(Granite beach, two bathing beaches, Bathing Pavilion at 63rd St.)
- **Fine Arts Palace transformed, 1893-1933**
(becomes Field Columbian Museum/Museum of Science and Industry)
- **Paul Douglas Nature Sanctuary created** and community rallies for removal of Nike Site, **late 1960s**
- **Jackson Park and Midway Plaisance listed on the National Register of Historic places, 1972**



Jackson Park and Midway Plaisance



Frederick Law Olmsted
(1822 – 1903)
“Father of American Landscape Architecture”



“An artist, he paints with lakes and wooded slopes; with lawns and banks and forest covered hills; with mountain sides and ocean views.”

- Daniel H. Burnham

1895 Olmsted, Olmsted & Eliot Plan emphasized:

- **THE LAKE** with broad views of Lake Michigan from a Shore Drive.
- **FIELDS** of pastoral landscapes designed for strolling, tennis and croquet, and baseball (Golf was later added to meadow areas).
- **LAGOONS** that were almost completely secluded and provided scenery from the shore and boats.
- **FIELD COLUMBIAN MUSEUM** (now MSI) added formal design for architectural harmony.



Historic Features in Jackson Park and the Midway



Currently Identified Historic Features



1. IOWA BUILDING
2. MUSIC COURT COMFORT STATION
3. BOWLING GREEN CLUBHOUSE
4. MUSIC COURT BRIDGE
5. EAST BRIDGE (C. DARROW BRIDGE)
6. MUSEUM OF SCIENCE AND INDUSTRY (CHICAGO LANDMARK)
7. PERRENIAL GARDEN
8. CHENEY GOODE MEMORIAL BENCH
9. 59TH/60TH STREET VIADUCT
10. MASARYK MONUMENT
11. LINNE MONUMENT
12. ENGLISH COMFORT STATION
13. JAPANESE GARDEN
14. SHELTER/COMFORT STATION (DRIVING RANGE COMFORT STATION)
15. 59TH STREET INLET BRIDGE
16. MIDDLE BRIDGE (HAYES DRIVE BRIDGE)
17. SOUTHERN SHORE YACHT CLUB
18. LIFE SAVING STATION (COAST GUARD STATION)
19. STATUE OF THE REPUBLIC (CHICAGO LANDMARK)
20. CECIL PARTEE GOLF SHELTER
21. MAINTENANCE BUILDING
22. JACKSON PARK FIELD HOUSE
23. JACKSON PARK YACHT CLUB
24. LA RABIDA CHILDREN'S HOSPITAL
25. GOLF SHELTER
26. SOUTH HAVEN BRIDGE (ANIMAL BRIDGE)
27. 63RD STREET BEACH HOUSE (CHICAGO LANDMARK)

**See handout
for details**

Landscape Features



Circulation Roads + Paths



Golf Course



Berms + Sunken
Lawn Panels



Historic Walls + Balustrades



Paved Granite Beach/Beaches



Naturalistic Designs



Japanese Garden



Perennial Garden

Plantings and waterway systems including
lagoons, harbors and islands

Buildings + Structures



Museum of Science and Industry; 1893
Designated Chicago Landmark



63rd Street Bathing Pavilion; 1919
Designated Chicago Landmark



Music Court Comfort Station;
1888/1936



La Rabida Children's Hospital; 1932



Jackson Park Fieldhouse; 1957



Iowa Building; 1936-40



9th Hole Golf Shelter; 1912



English Comfort Station; 1934

Buildings + Structures



Jackson Park Yacht Club; 1906-30



Life Saving (Coast Guard) Stn; 1906



Bowling Green Clubhouse, 1927



Southern Shore Yacht Club; 1934



Cecil Partee Golf Shelter; 1900

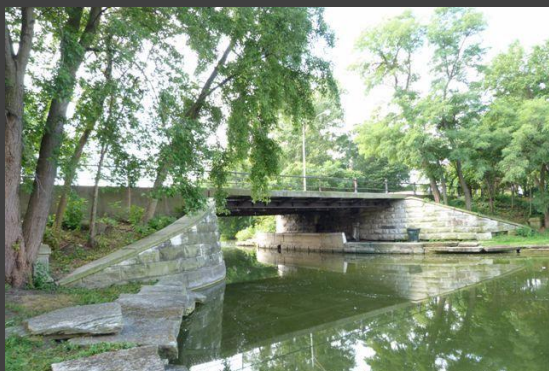


Shelter/Comfort Station; 1936
(Driving Range)



Maintenance Building; 1936

Bridges



C. Darrow Bridge;
1880; 1893-5; 1957-63



59th Street Inlet Bridge; 1895



South Haven Bridge (Animal Bridge); 1904



Hayes Drive Lagoon Bridge; 1901



Music Court Bridge; 1904-06



59th/60th Street Viaduct; 1893

Monuments



Statue of the Republic; 1918
Designated Chicago Landmark



Masaryk Monument; 1955



Linne Monument; 1891/1976



Cheney Goode Memorial Bench; 1932

Next Steps



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Historic Properties Inventory Report

- Project team
 - identifies potential historic properties (eligible and listed in the NRHP) in the APE
 - Prepares document (Historic Properties Inventory Report)
 - Photos of resources
 - Analysis of historic eligibility
 - Report reviewed by public and consulting parties – provide comments
- In consultation with the SHPO, FHWA makes eligibility determinations
- All Consulting Parties will receive a copy of the Historic Properties Inventory Report by email at least a week prior to the next meeting

Next Meeting

1. Please Come Prepared to discuss the Historic Properties Inventory Report
2. Group discussion on Historic Properties Inventory Report
3. Start to assess effects to historic properties

- Website URL (for questions and comments):
<https://tinyurl.com/JPIimprovements>
- Be sure we have your **email address** in order to receive Section 106 updates
- All Section 106 and NEPA meeting dates will be posted online as confirmed
- DPD and CDOT Contacts
 - Eleanor Gorski and Abby Monroe
 - John Sadler

Participant Feedback



Are there any questions about
the Section 106 process?

**See handout
for detailed list**

Are there any historic
features to add to the list?

Display Posters

- Historic Maps of Jackson Park and the Midway
- Draft Area of Potential Effect Maps
- Proposed Roadway Improvements
- Proposed OPC Site Plan
- Currently Identified Historic Features Map

Thank you!

