



# **KINZIE INDUSTRIAL CORRIDOR INFRASTRUCTURE STUDY**

AUGUST 2020



FOR PUBLIC REVIEW



#### THE STUDY

Starting from August 2019, Chicago's Department of Planning and Development (DPD) retained AECOM to analyze the infrastructure conditions within the Kinzie corridor from Lake Street to Hubbard Street and from Halsted Street to Odgen Avenue. The goal of this study was to identify existing condition infrastructure issues, opportunity sites that may be developed in the future, and infrastructure priorities for the area. The study will be used to inform future planning work in this area by both DPD and Chicago's Department of Transportation (CDOT).









P. 26

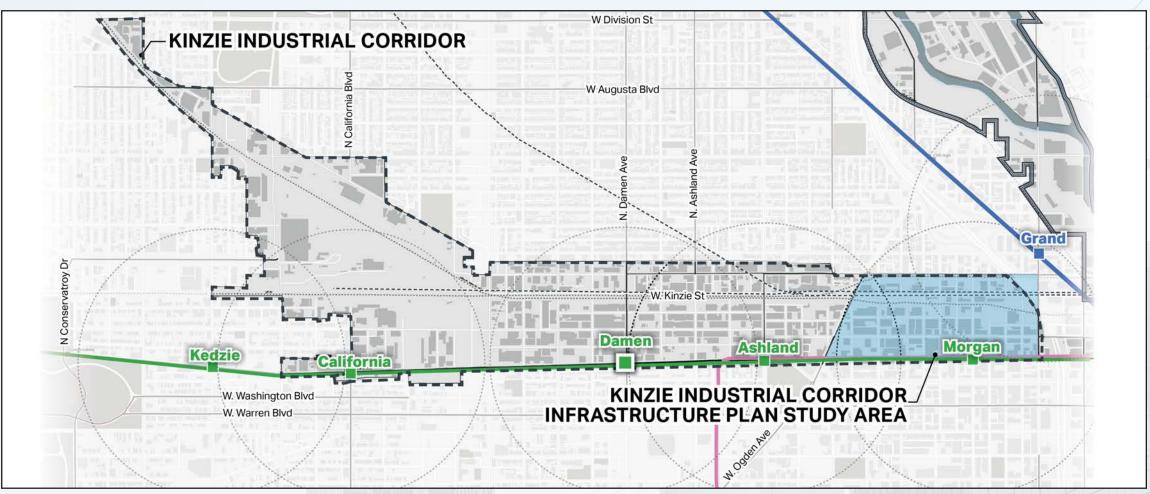
#### **EXECUTIVE SUMMARY**

The Kinzie Industrial Corridor, located immediately to the west of the Downtown Loop and Near North Side, is one of Chicago's 26 Industrial Corridors. It spans approximately 854 acres between Halsted Street on the east and Kedzie Avenue on the west. The corridor blends Chicago's historical meat packing and food distribution hub with the evolution to a technical and restaurant hub.

The City's Industrial Corridor Modernization Initiative, which began in 2016, looks to review land use policies and structures to guide public and private investment, spurring employment and economic opportunities unique to each corridor. Planning and implementation actions for the Kinzie Industrial Corridor include the Chicago Plan Commission approval of the 2014 Fulton Market Innovation District Plan, the zoning ordinance change in 2017 to remove the Planned Manufacturing District 4 designation for a portion of the area east of Ogden and allowing the ability to use the downtown district designation with neighborhood opportunity bonus, and the Chicago Plan Commission approval of the 2019 Kinzie Industrial Corridor Framework Plan for the area west of Ogden. These actions have been attracting new development at higher densities than the manufacturing and industrial uses that had been typical of the eastern end of the Corridor.

The Department of Planning and Development (DPD) initiated this study in August 2019 to consider the infrastructure needs to support future development within the section of the Kinzie Industrial Corridor bounded by Halsted Street on the east, Ogden Avenue on the west, Hubbard Street on the north and Lake Street on the south. Existing public way and real estate conditions were field inventoried in October and November 2019 and mapped in Geographic Information System (GIS) for use as the basis for understanding assets, gaps, and opportunities.

The opportunity site analysis considered recent construction, approved and proposed Planned Developments (PD's), current area market trends, and the overall character context within and adjacent to the project area.



Key Plan of Study Area

Thirty opportunity sites were ultimately identified for vacant or under-developed lots in December 2019, assumed as office, mixed-use, and hotel uses, mostly comprised of multiple parcels. Existing conditions analyses were reviewed in conjunction with the development scenarios to determine a prioritized list of infrastructure improvements that anticipate future growth in the area.

The following document is organized around three main tasks:

Existing Conditions: A field inventory of various curbside conditions using ArcGIS Portal (Portal), a cloud-based geospatial system that allows for project integration of GIS-based City data.

Opportunity Sites: A designation of sites and a simulated scenario for development based on the

understanding of past and current real estate market trends of development. The Opportunity Sites were broadly divided into five zones across the project area:

- 1. Key Commercial Corridor northeast of area where the higher densities have been approved;
- 2. Historic District in the southeast where opportunity sites are smaller;
- 3. Southwest Mixed-Use Commercial Corridor where full block developments may be possible;
- 4. Carroll Avenue Commercial Corridor where full block developments are anticipated;
- 5. Kinzie-Hubbard Corridor on the north where the street network is interrupted due to the at-grade train tracks

Infrastructure Priorities: The list of recommended infrastructure projects to support the future development were broken down into Transportation and Infrastructure categories and subsequent short and long-term projects based on existing development and opportunity sites. Some of these priorities would require further study by CDOT and is also dependent on availability of funding.

- Infrastructure short term priorities include upgrading 43 crosswalks, 33 ADA corner upgrades, 6 at-grade train crossing improvements, connecting the sidewalk network with over 21 blocks in missing sidewalks, and 182 lighting pole upgrades. Longterm projects include burying utilities, viaduct improvements, adding bike lanes, and sidewalk widening.
- Transportation short term priorities include adding

#### **EXECUTIVE SUMMARY**

7 Divvy Station locations, 9 bicycle facilities, 2 traffic signals, 14 Transportation Network Company (TNC) Zones, 10 viaduct improvements, 7 traffic control signage, and general wayfinding signage. Long-term projects include select street network improvements and section improvements and additional phasing for Divvy Stations, TNC Zones, bicycle facilities and traffic signals.

Stormwater management, water services, and sewer loads and usage were determined for the opportunity sites. The key assessment is the likely need to up-size localized water and sewer infrastructure within this corridor, pending hydraulic modeling and analysis by the Chicago Department of Water Management (DWM), in order to accommodate the future demands of the proposed developments.

These exhibits and planning approach were reviewed with DWM, but require more detailed analysis for individual development proposals to ascertain specific improvements. Preliminary recommendations were provided for lighting improvements in the public way; individual developers will be required to address electrical upgrades for their own design and procurement.

Concluding components of this document include next steps that describe immediate actions, ongoing improvements, and available resources addressing both public and private entities to facilitate smart and coordinated growth in the area.

- DPD and CDOT will have developers start utility coordination and review earlier in the design process, and secure funding to start the design and engineering of the at-grade Metra crossing improvements
- DPD has created an online West Loop resource guide to ensure easier access of planning documents for this area. This webpage will be updated with information about ongoing and new planning initiatives in the area.

- CDOT is currently in the final design and engineering phase for Lake Street improvements from Ashland to Halsted.
- CDOT has also procured consultant services to study the proposed location, feasibility, and potential funding sources for a new Metra station to serve this area.

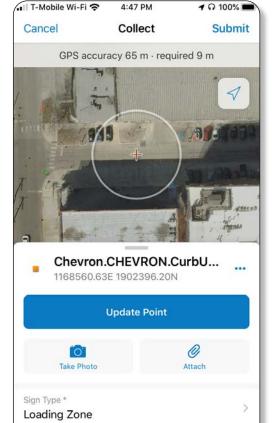
Close coordination among public agencies specific to private and public projects on key circulation, infrastructure issues, and consistent communication at critical points of development will help foster a healthy, equitable, and vibrant Kinzie Industrial Corridor.

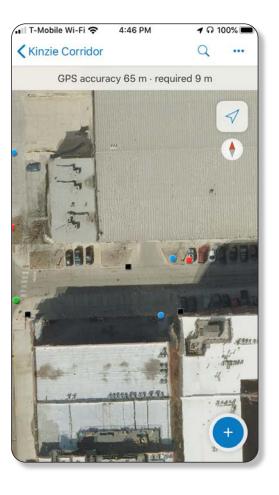




# **EXISTING CONDITIONS** GIS COLLECTOR DATA COLLECTION AND ANALYSIS

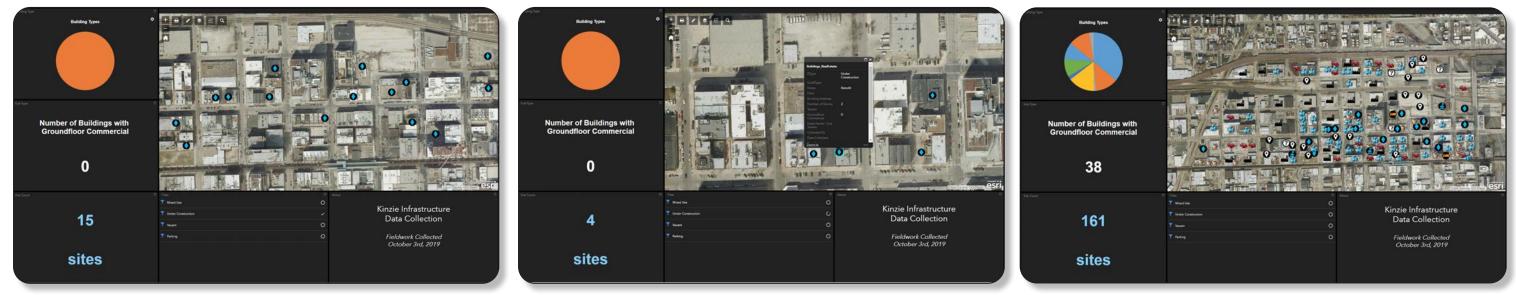






- dashboards





Computer Interface

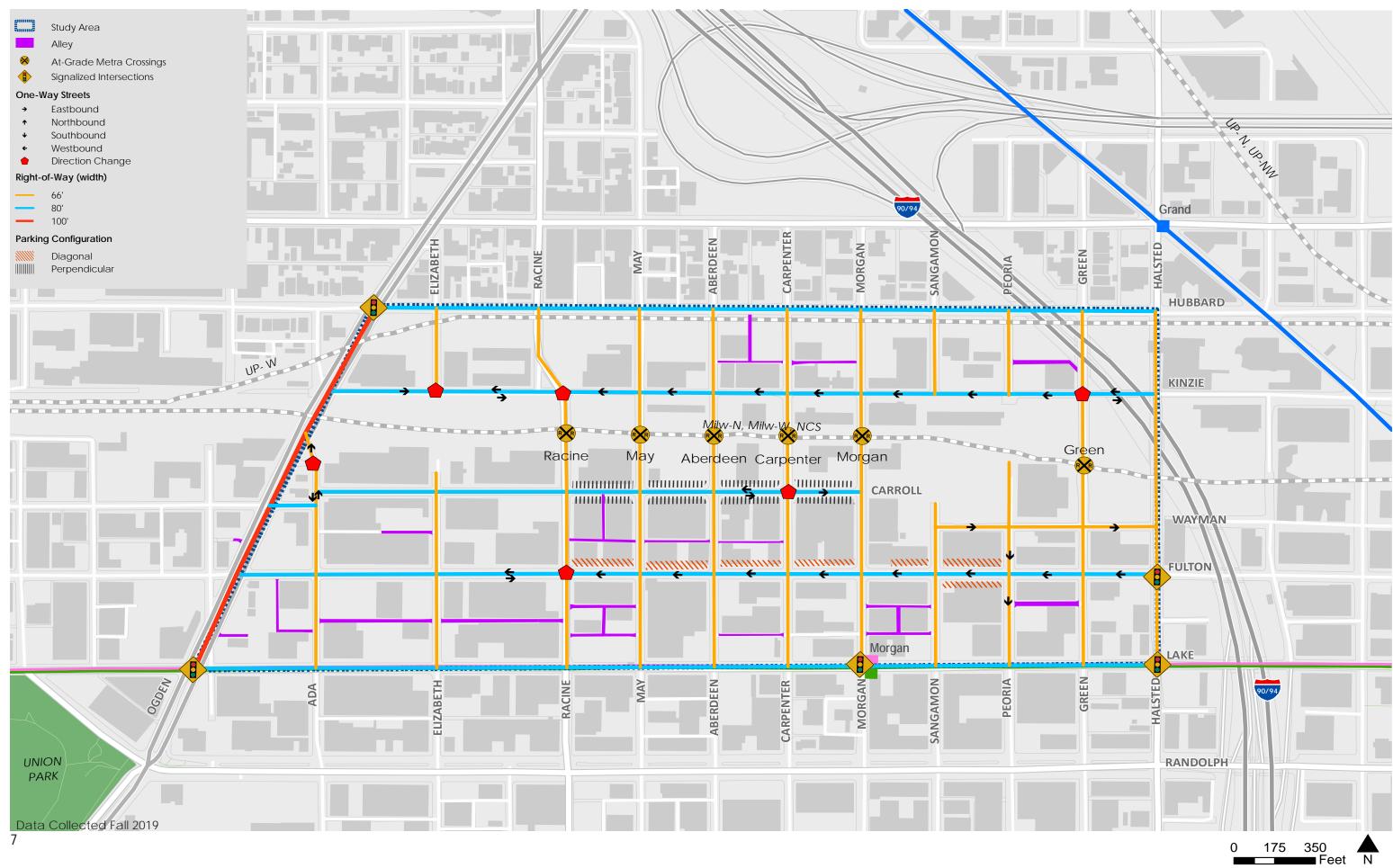
• Field survey of existing conditions using GIS Collector

• Data points include curblines, corner ramps, lightpoles and other infrastructure information

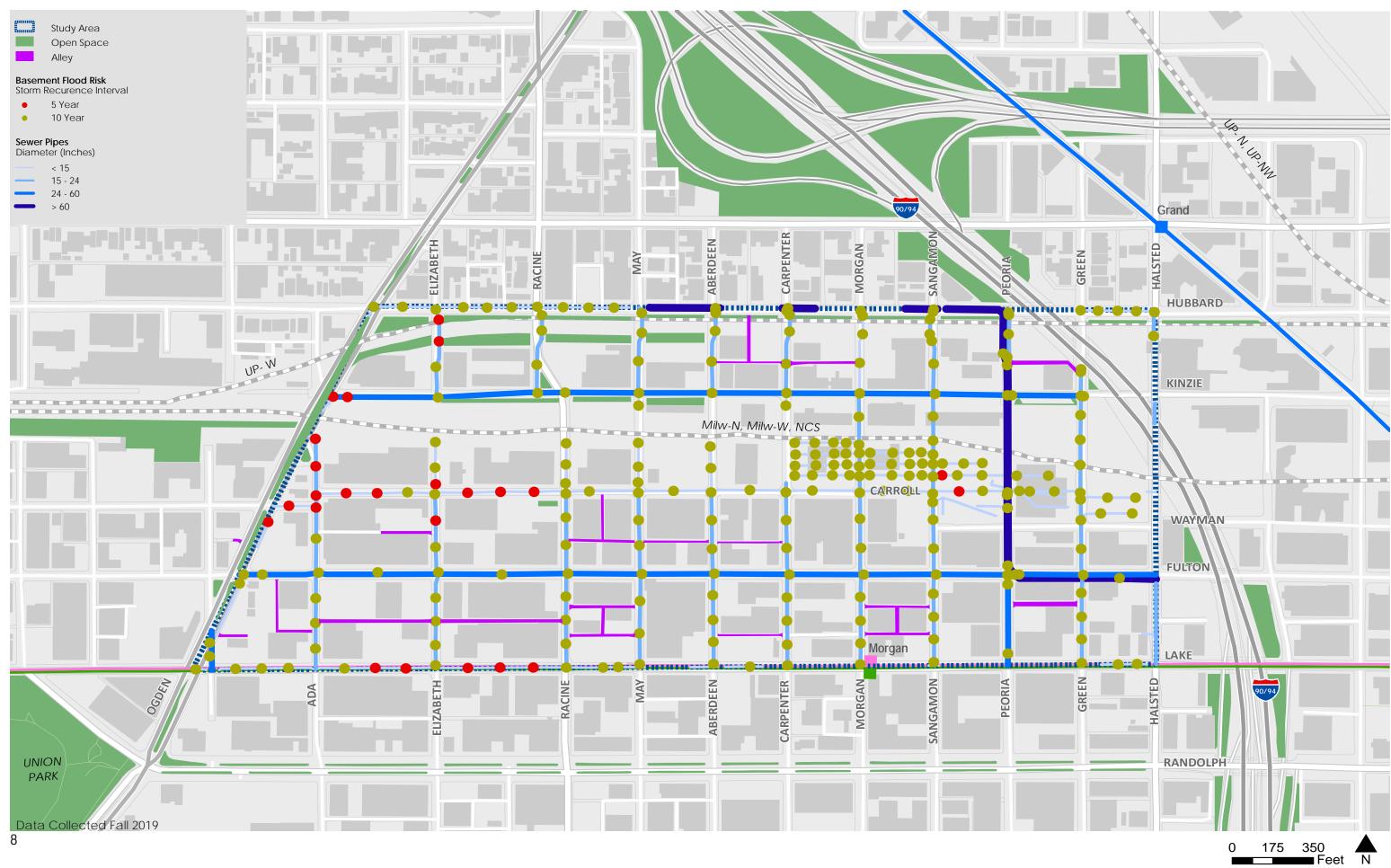
• Attributes can be filtered to create site specific

• Other City-based GIS data were mapped to assess issue and opportunities

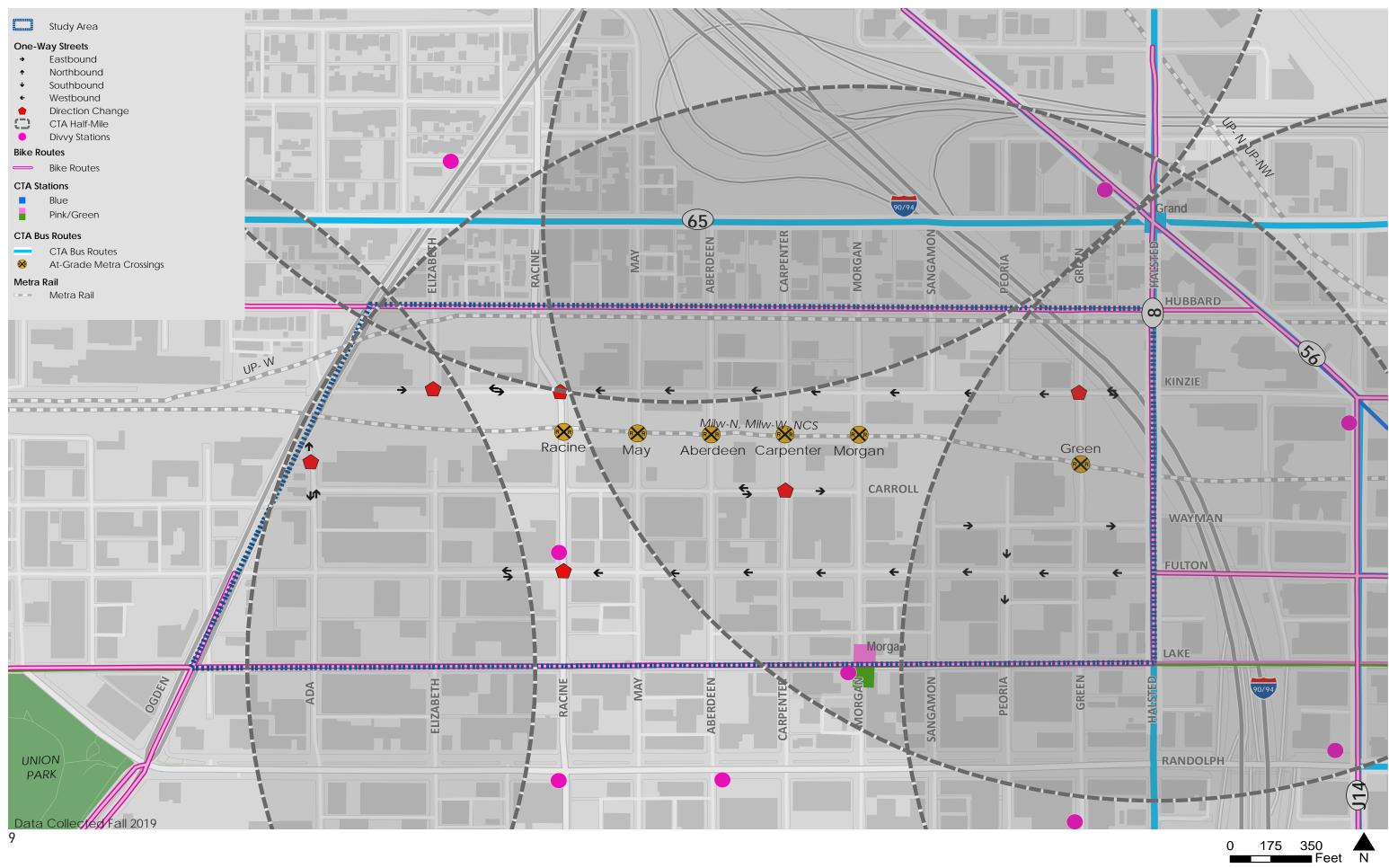
# **EXISTING CONDITIONS** ANALYSIS RIGHT-OF-WAY (ROW)



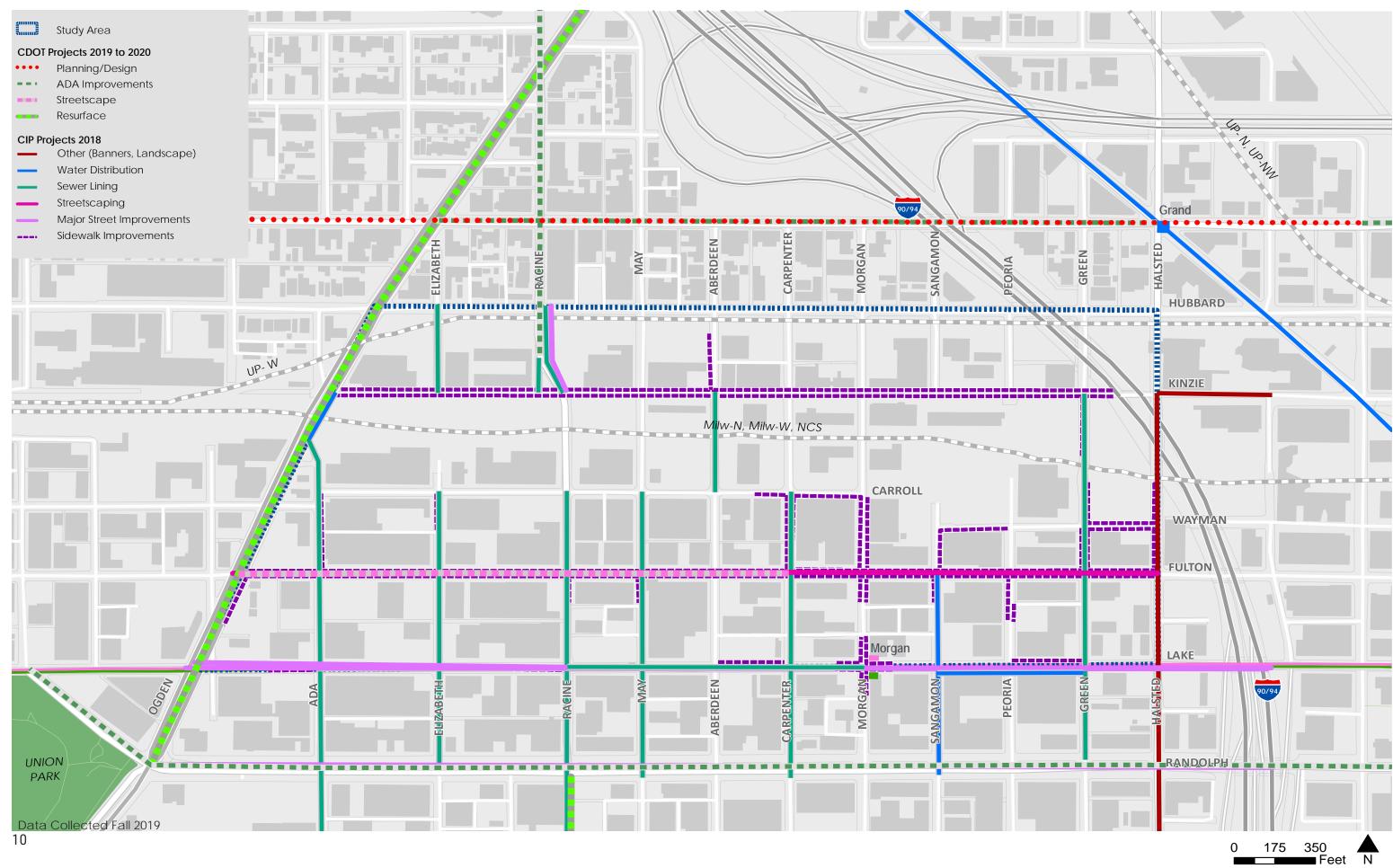
# **EXISTING CONDITIONS** ANALYSIS OPEN SPACE



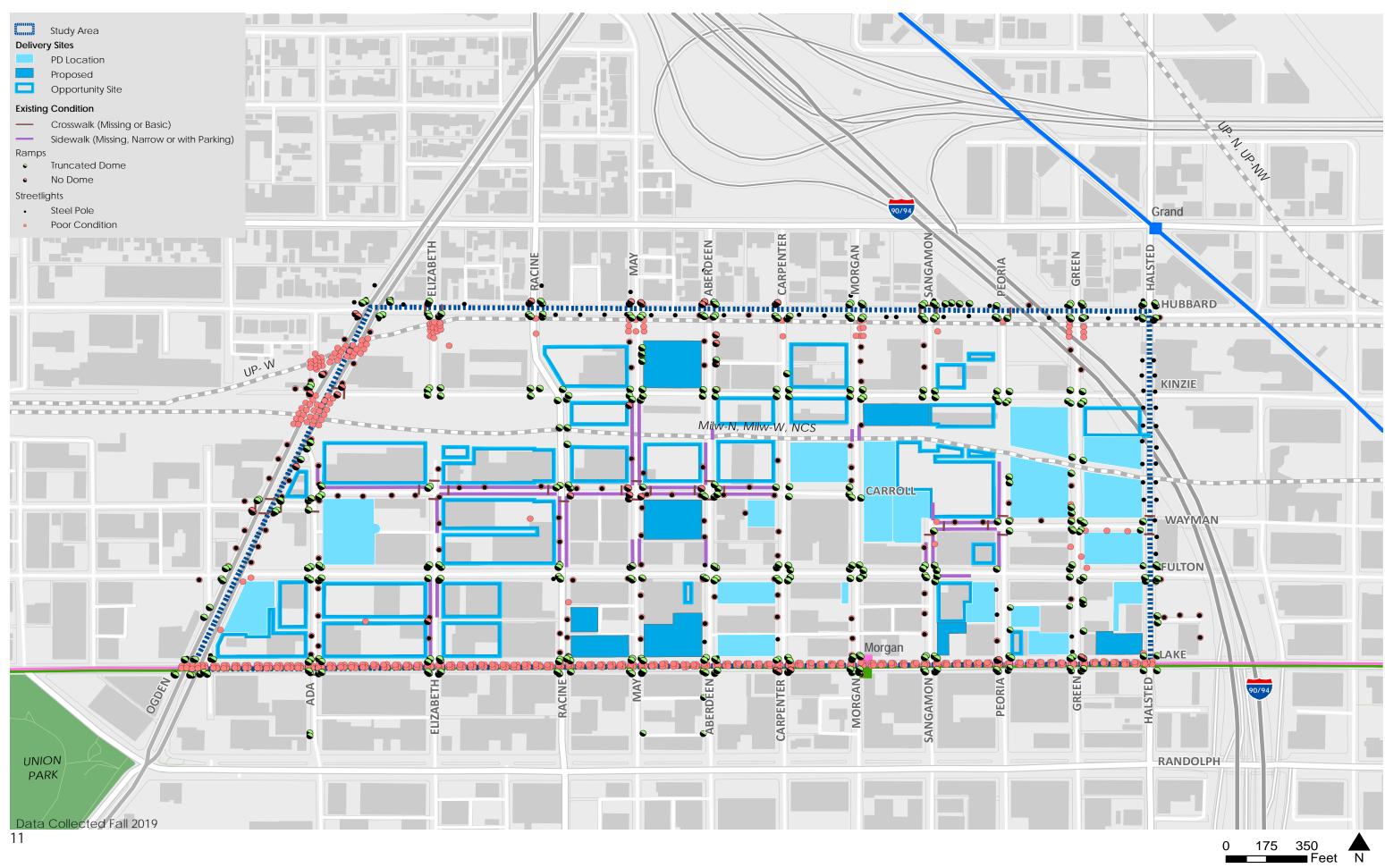
# **EXISTING CONDITIONS** ANALYSIS TRANSPORTATION ASSETS



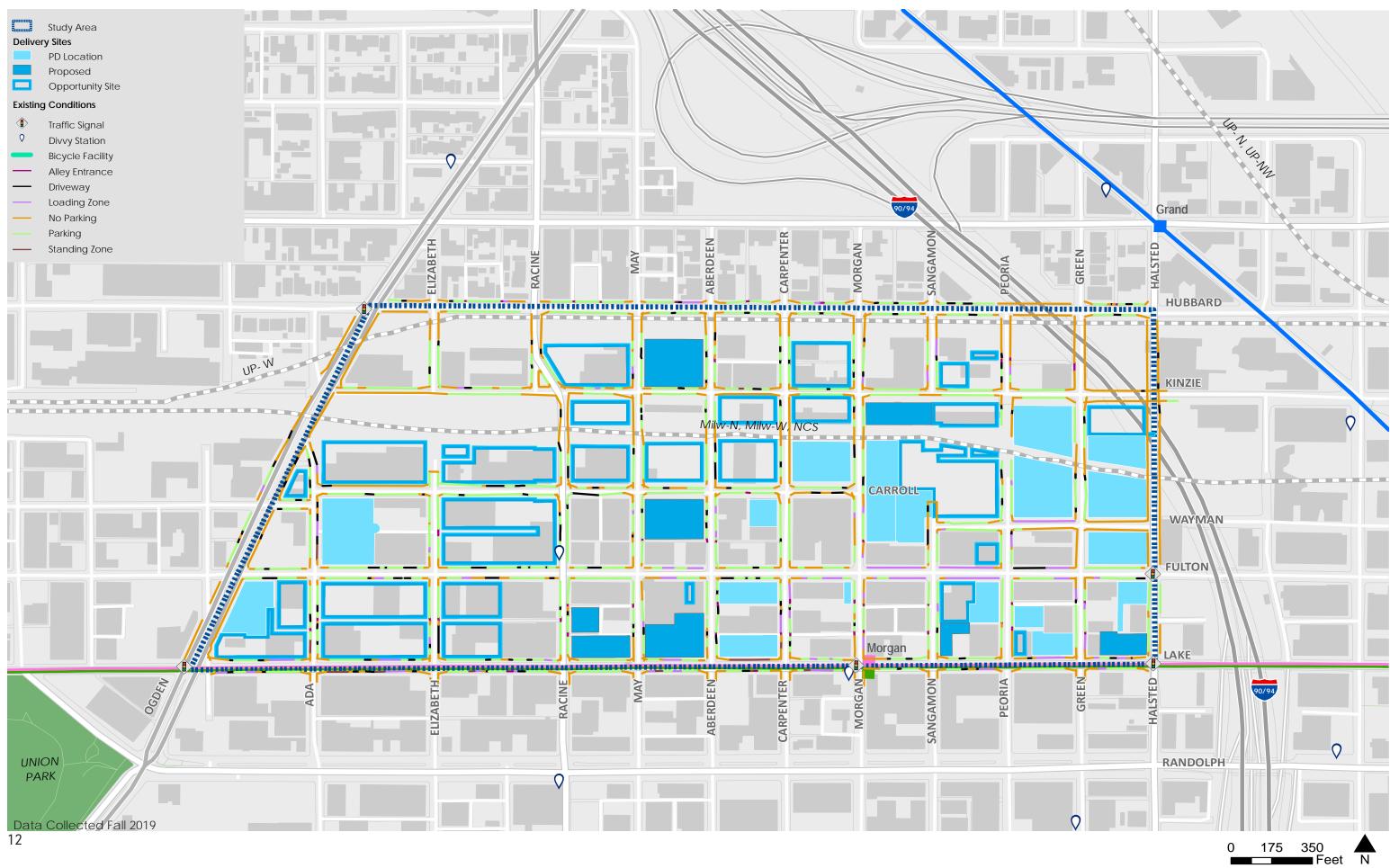
# **EXISTING CONDITIONS** ANALYSIS CAPITAL IMPROVEMENT PROGRAM (CIP)



# **EXISTING CONDITIONS** INFRASTRUCTURE

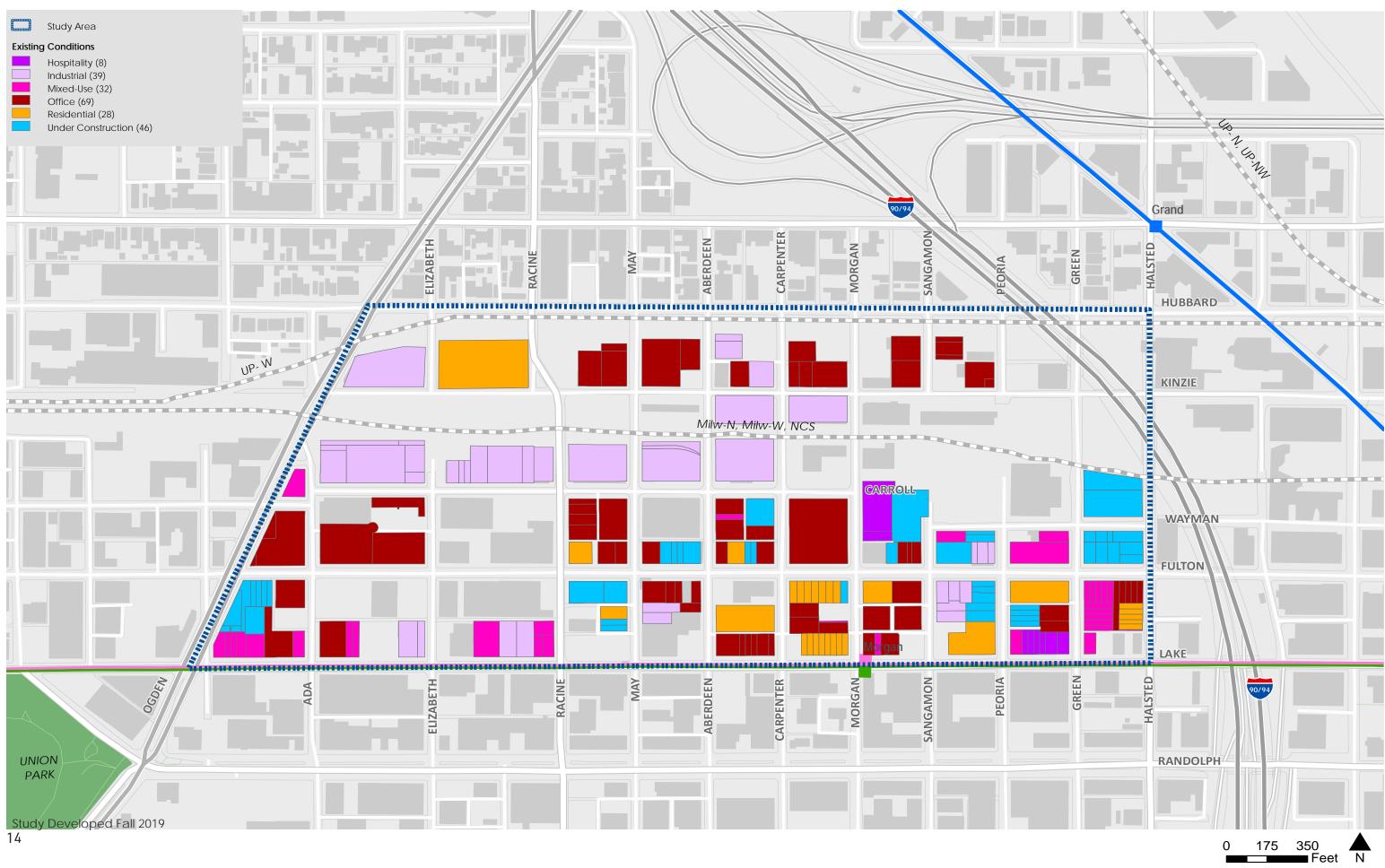


# **EXISTING CONDITIONS** TRANSPORTATION

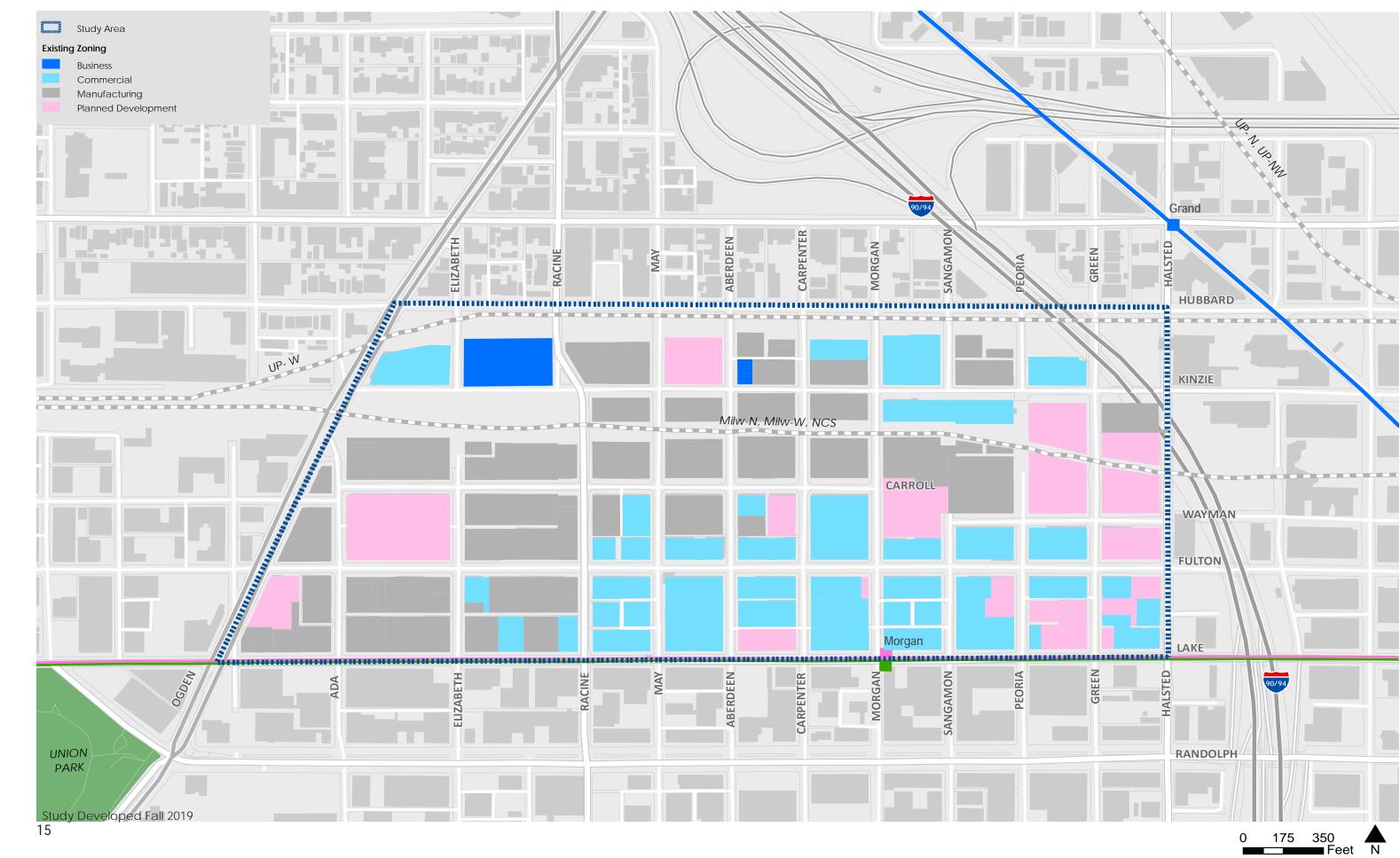




#### **OPPORTUNITY SITES EXISTING LAND USE**

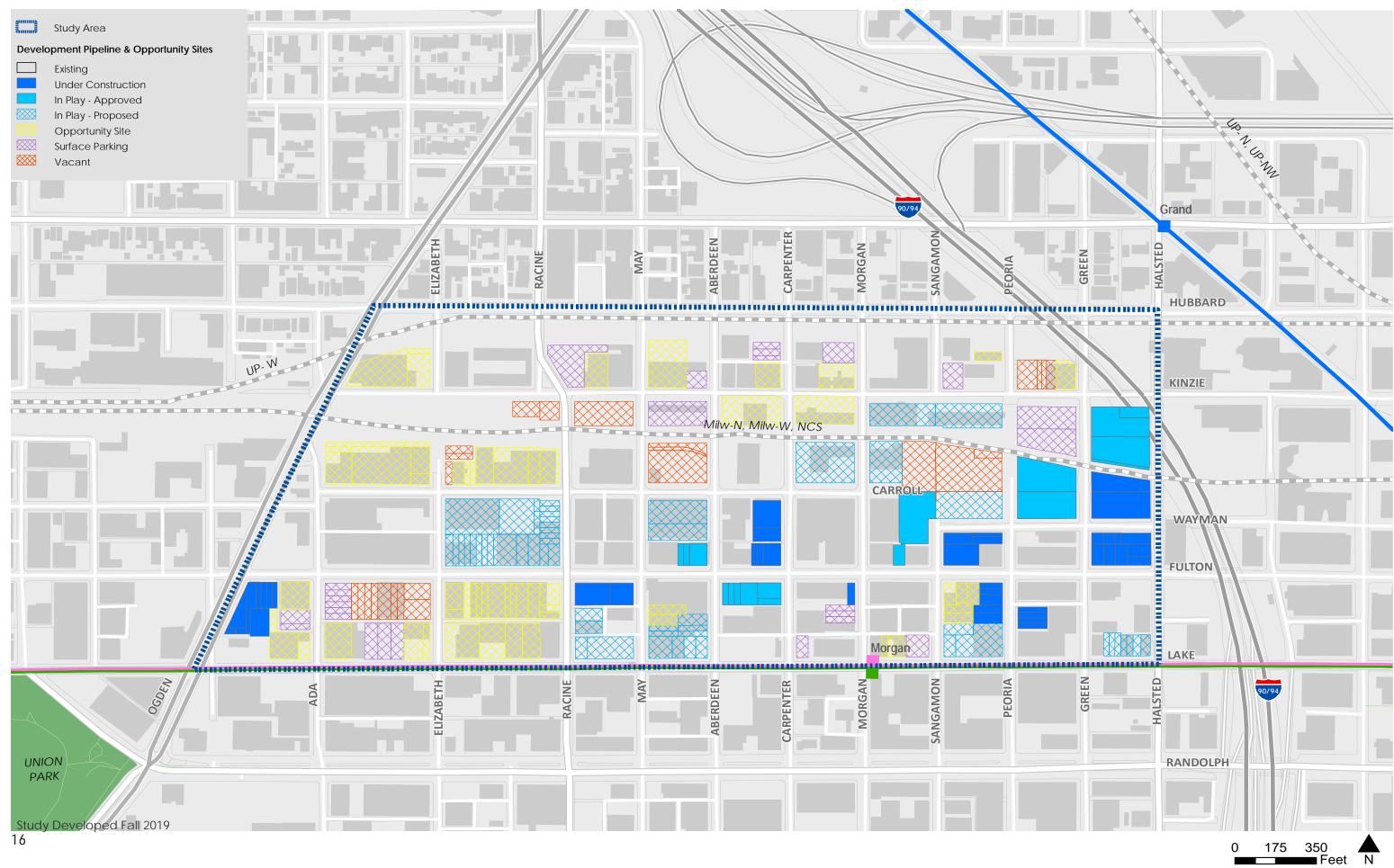


#### **OPPORTUNITY SITES EXISTING ZONING**



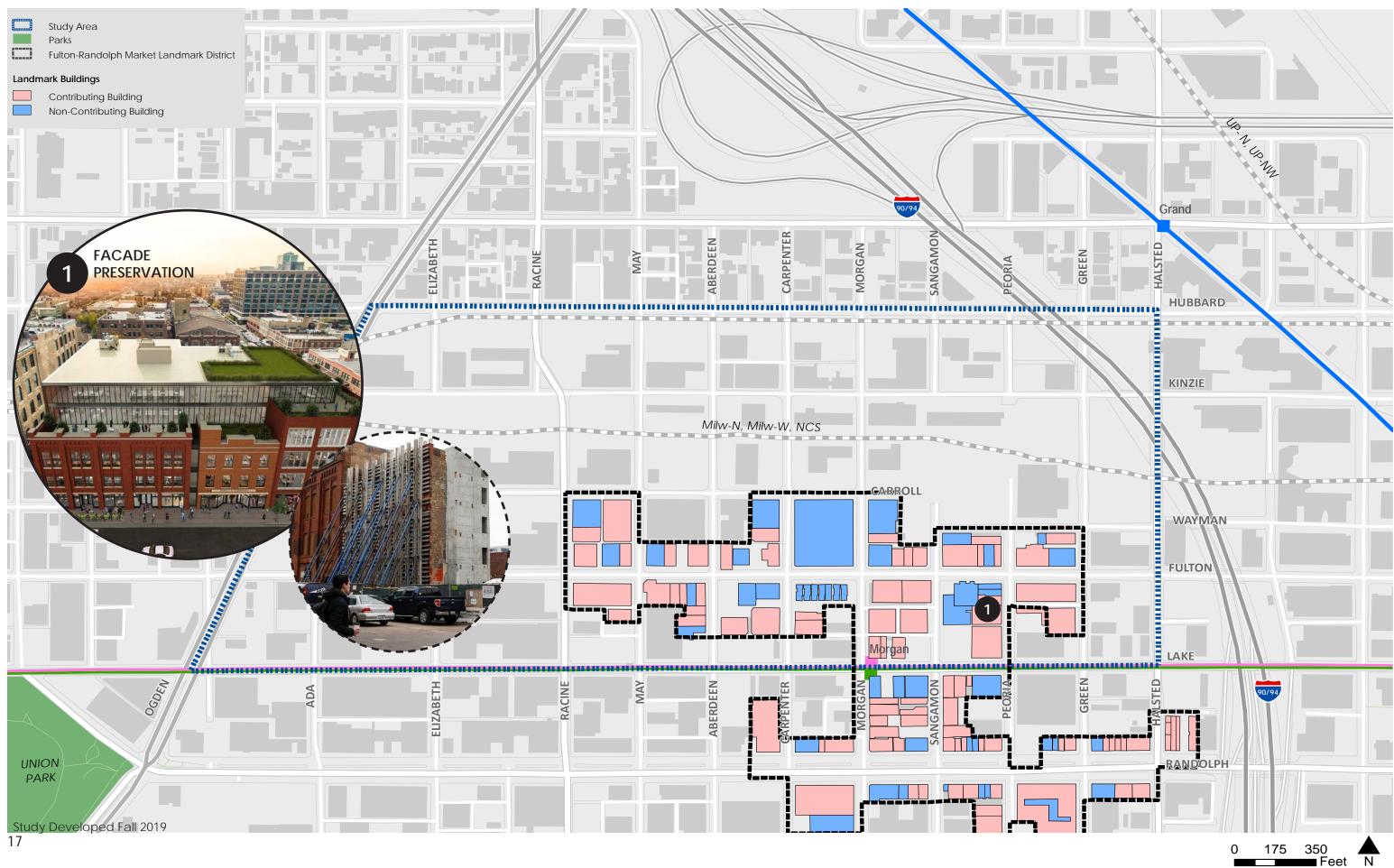
## **OPPORTUNITY SITES**

# DEVELOPMENT PIPELINE AND OPPORTUNITY SITE ASSESSMENT



# **OPPORTUNITY SITES**

#### LANDMARK DESIGNATION WITHIN PROJECT BOUNDARIES



#### CARROLL AVENUE COMMERCIAL CORRIDOR

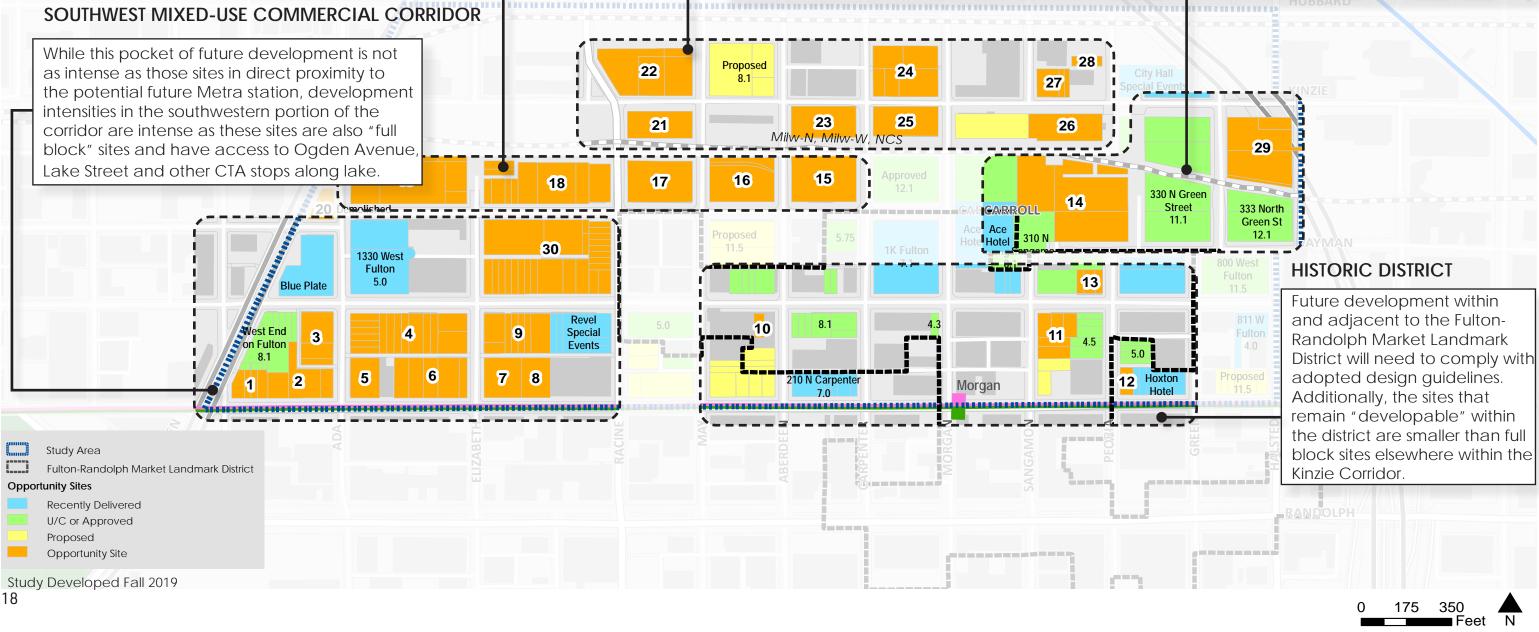
The greatest opportunity for commercial development is along Carroll Avenue. Outside of the two buildings built on the southeast corner of Ogden and Carroll (Blue Plate & 1330 W Fulton), there has been no new construction along Carroll. However, developers have been positioning for development through the purchase of old industrial buildings like ADM and AT&T. Carroll Avenue is also connected directly to Ogden Avenue which allows for efficient ingress and egress to one of the area's major thoroughfares. The opportunity sites in this area are also "full block" and thus can support more intense development. Last, and most importantly, development intensities along Carroll are the highest in the corridor with the assumption of a future Metra station.

#### **KINZIE-HUBBARD CORRIDOR**

This portion of the corridor has limited vehicular access due to the elevated tracks and viaducts on the northern edge, at-grade tracks to the south (with about 200 trains a day), elevated Halsted Street on the east, a dead end with no access to Ogden on the west. North of the elevated tracks is Hubbard Street which has multiple stop signs and is the border of a low scale residential neighborhood to the north.

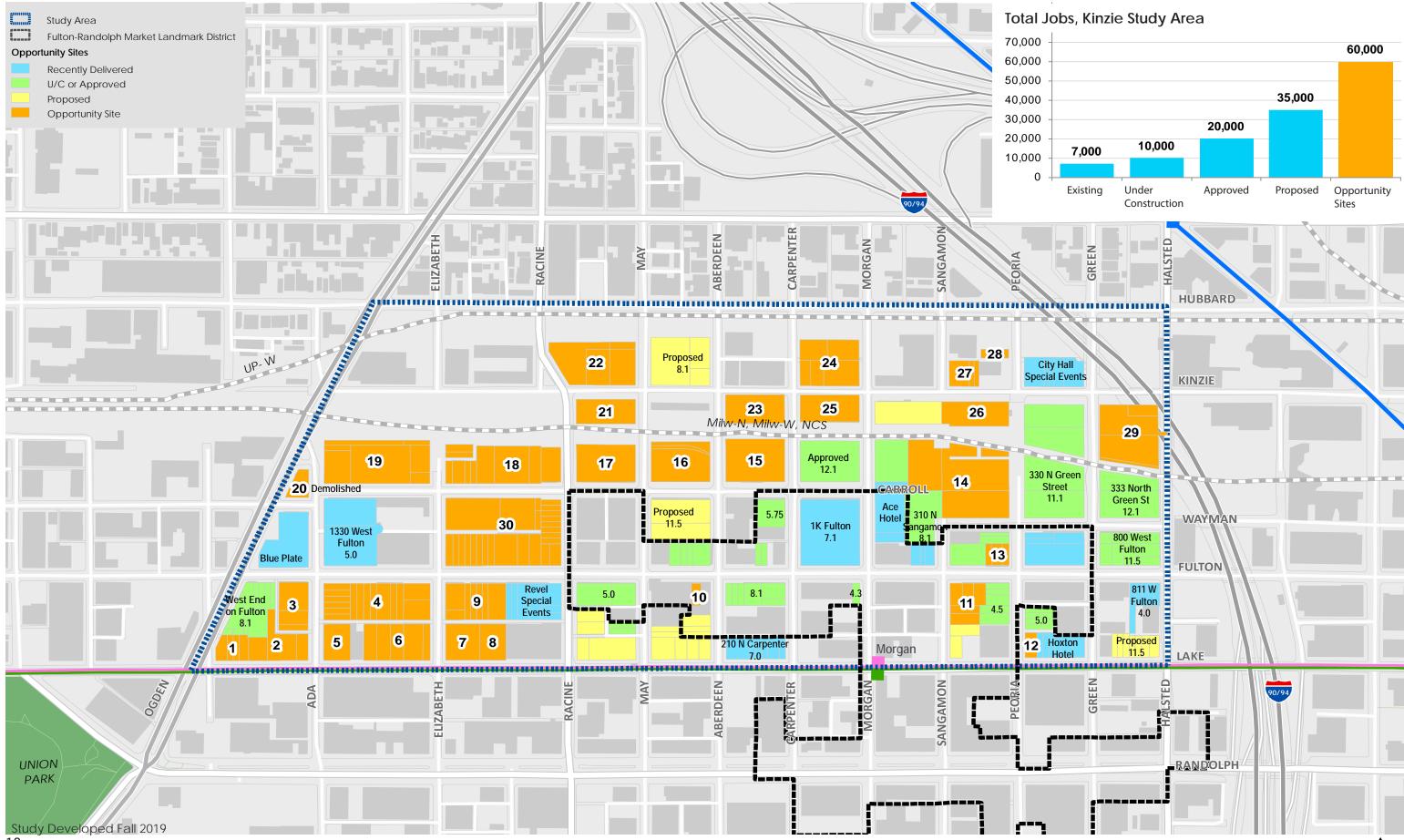
#### **KEY COMMERCIAL CORRIDOR**

Once the City opened the study area to dowtown zoning, developers immediately started to re-zone property through the Planned Development process resulting in approved commercial projects on the east and west ends of the corridor as these sites have the best access to CTA transit as well as to major thoroughfares in Halsted Street and Ogden Avenue. While some development has already occurred on the western edge, the density at which these developments were built is less than what has been built, and approved on the eastern edge.



#### **OPPORTUNITY SITES**

# **POTENTIAL OPPORTUNITY SITES**



0

175 350

Feet

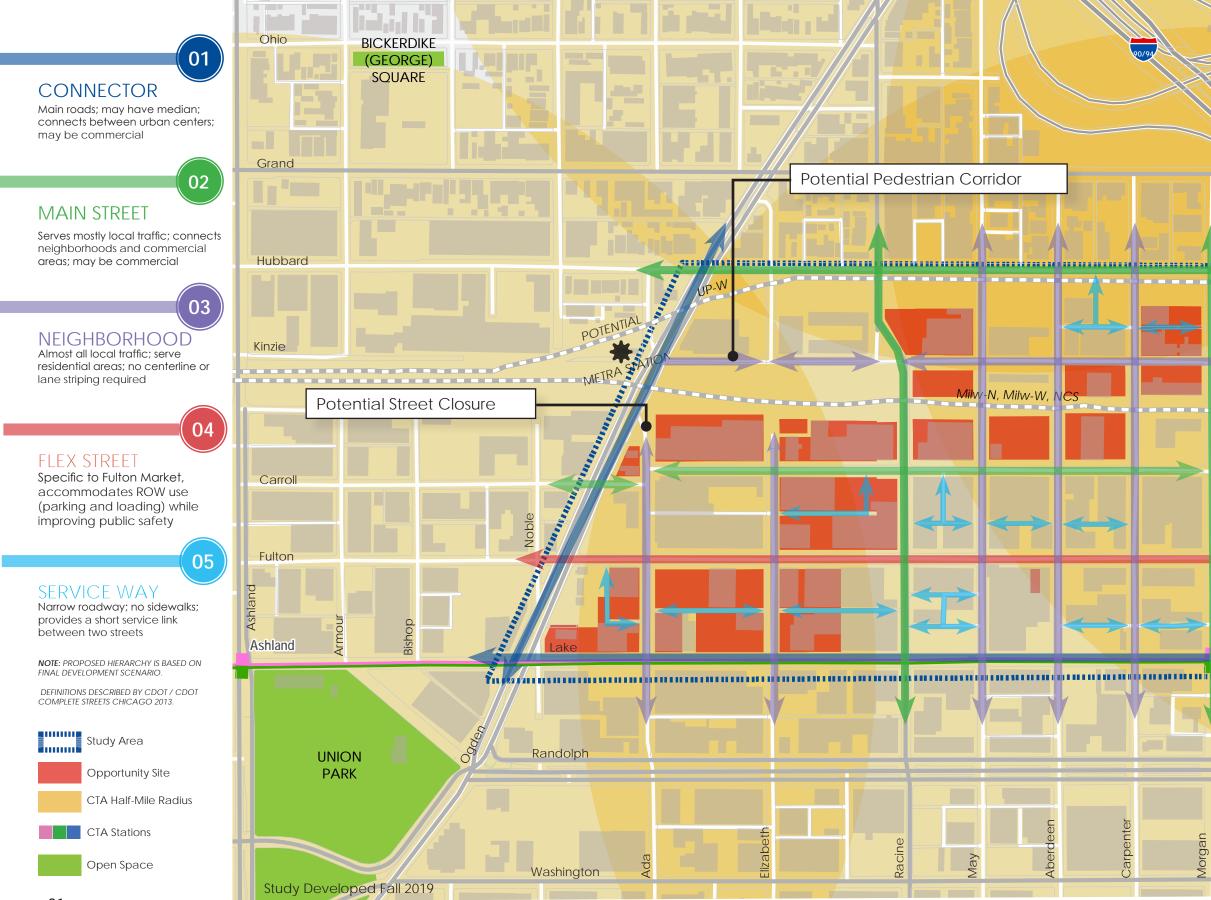
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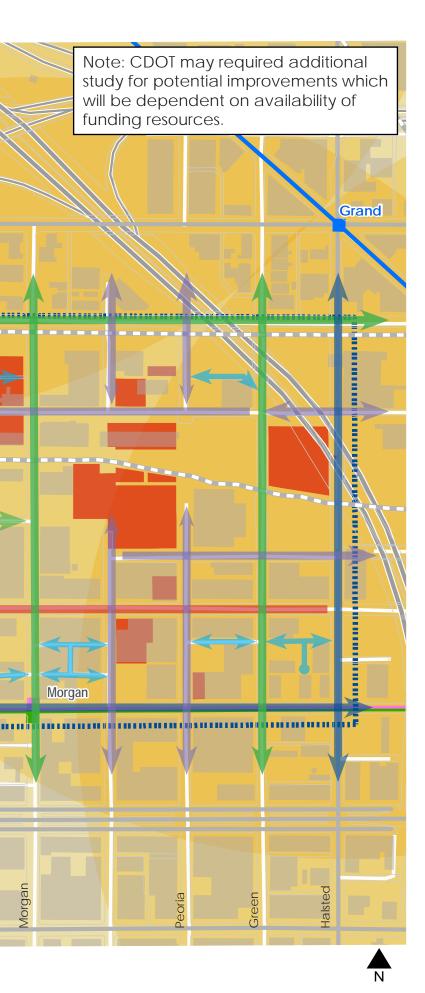




# INFRASTRUCTURE PRIORITIES

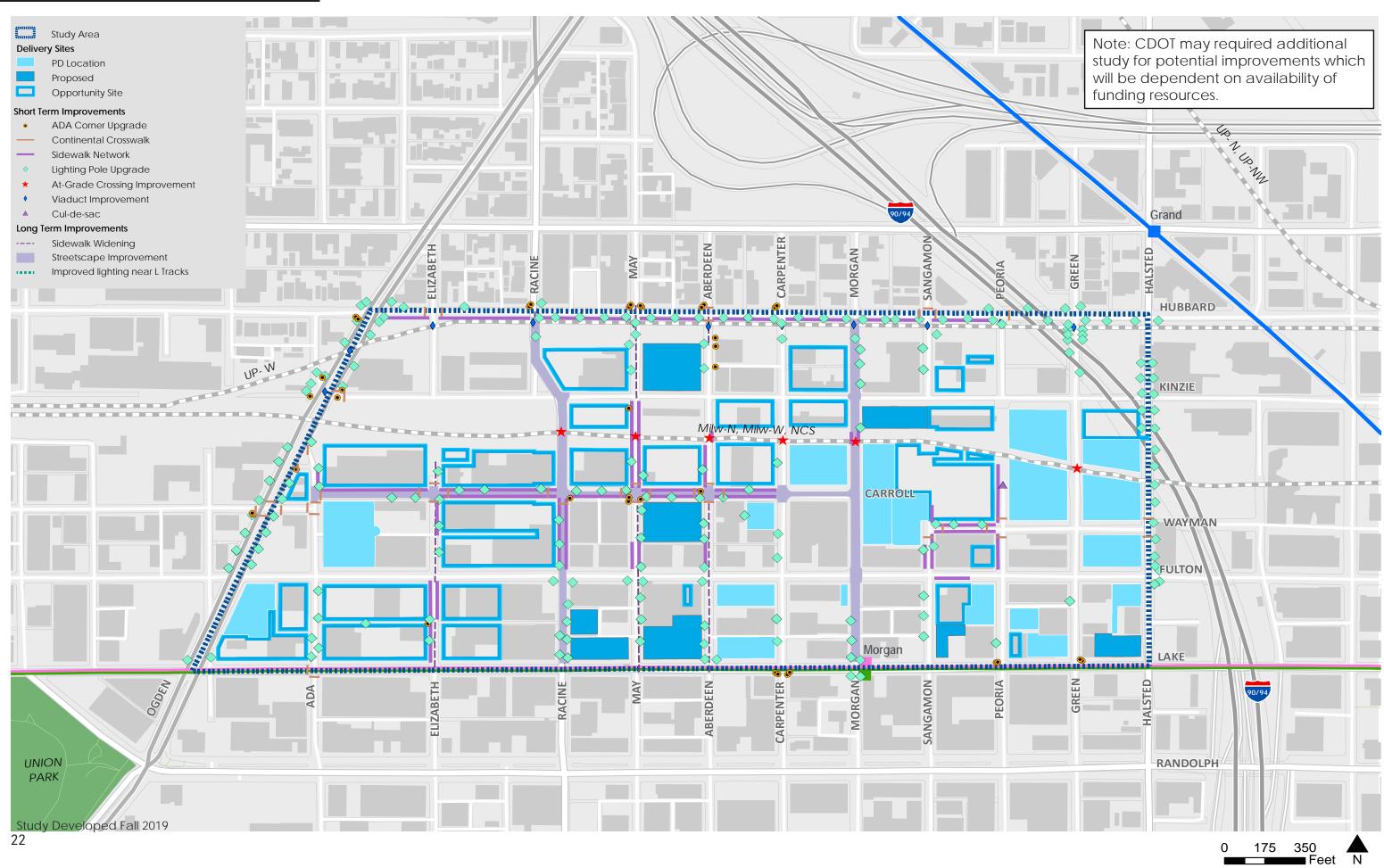
# **INFRASTRUCTURE PRIORITIES** POTENTIAL STREET TYPES HIERARCHY AND DISTRIBUTION



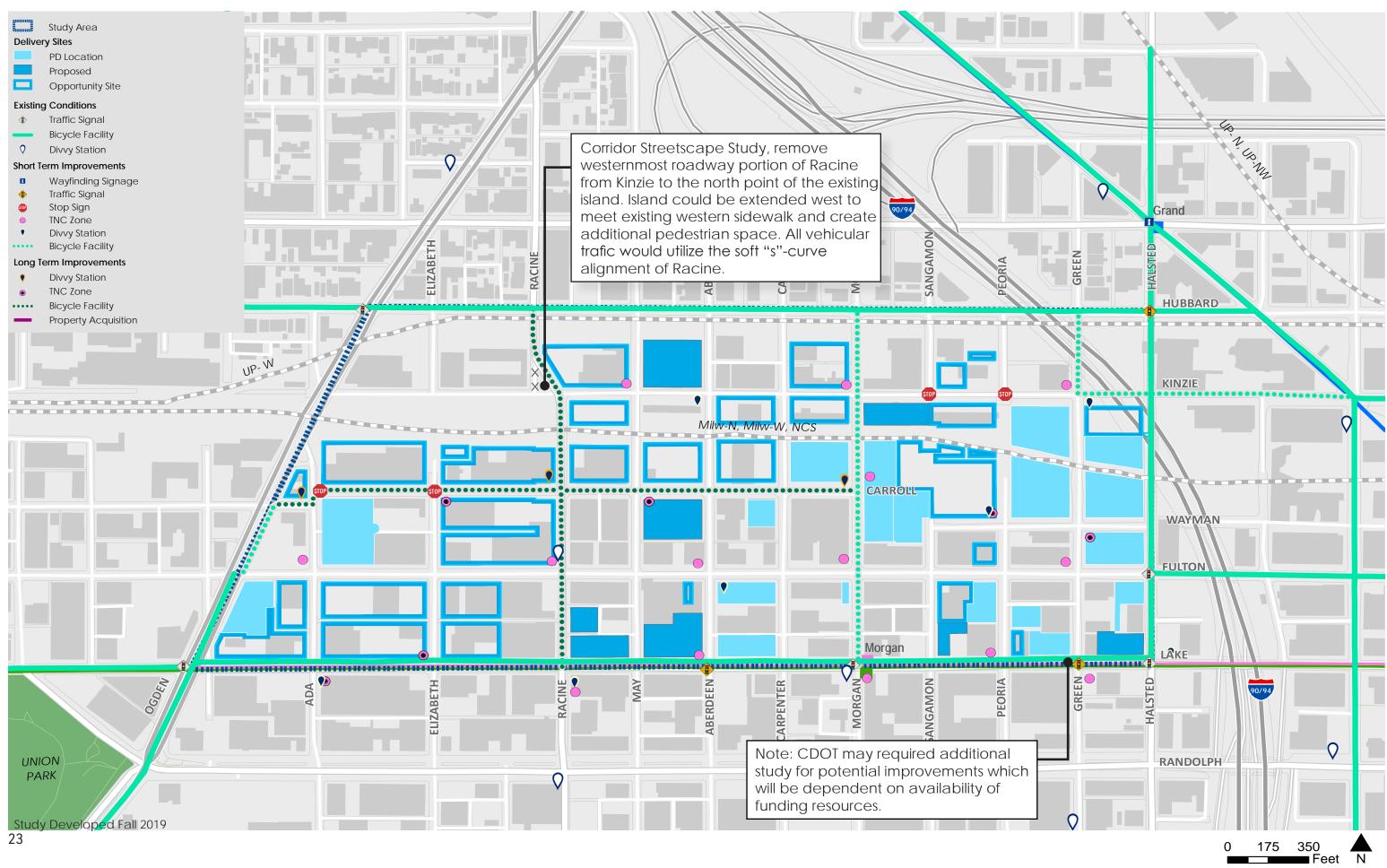


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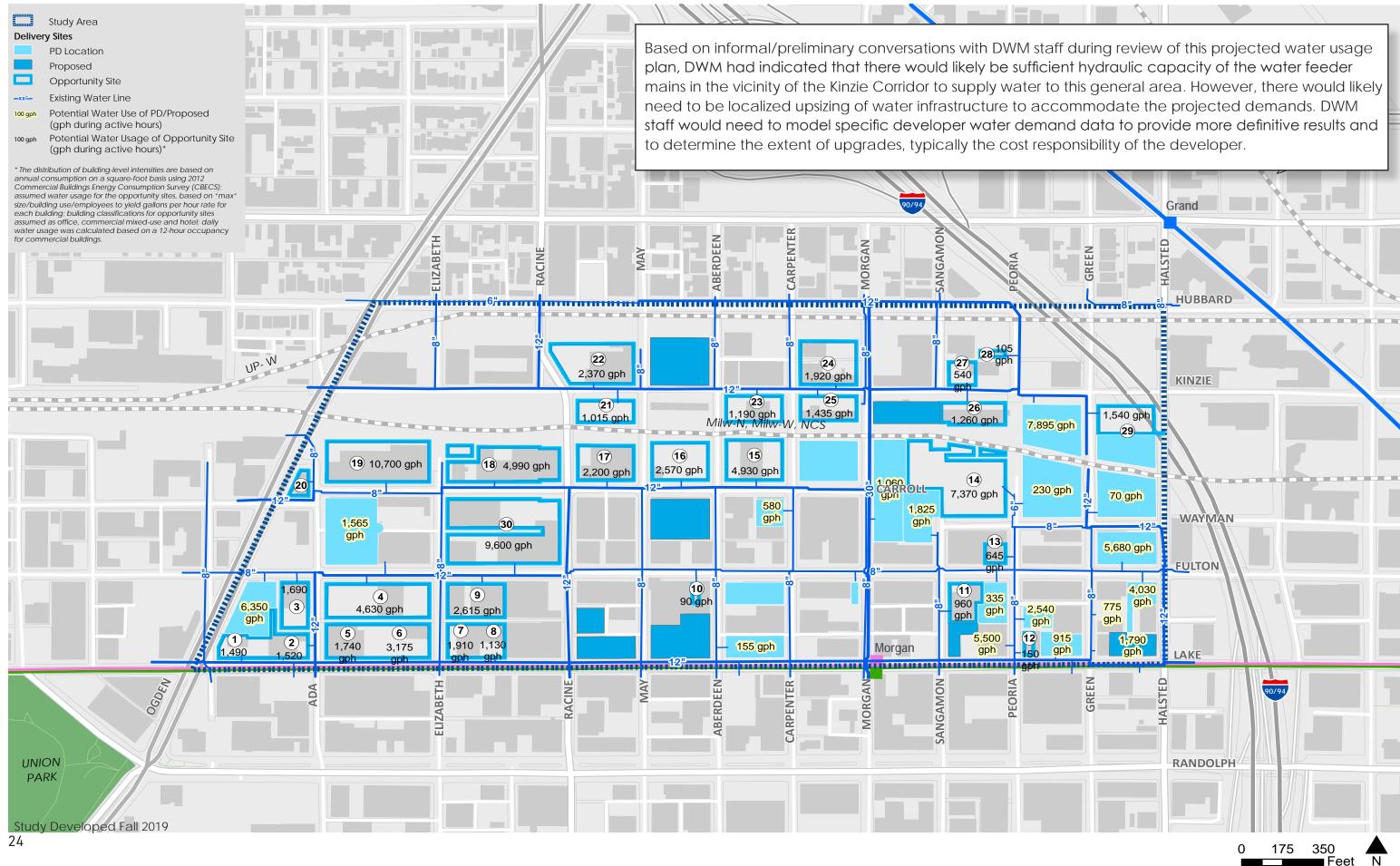
# **INFRASTRUCTURE PRIOIRITES** INFRASTRUCTURE POTENTIAL SHORT- / LONG-TERM PROJECTS



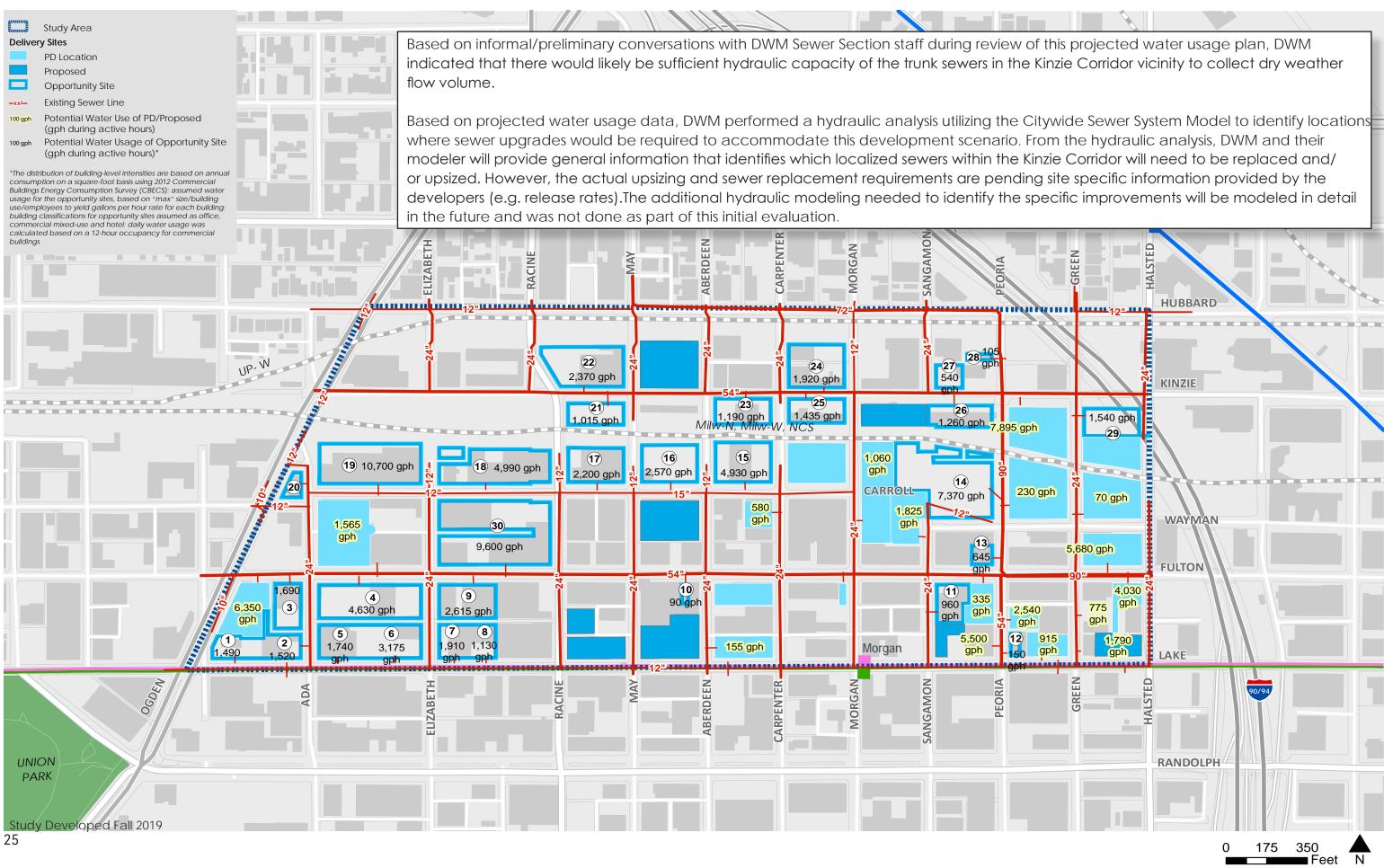
## **INFRASTRUCTURE PRIORITIES** TRANSPORTATION POTENTIAL SHORT- / LONG-TERM PROJECTS



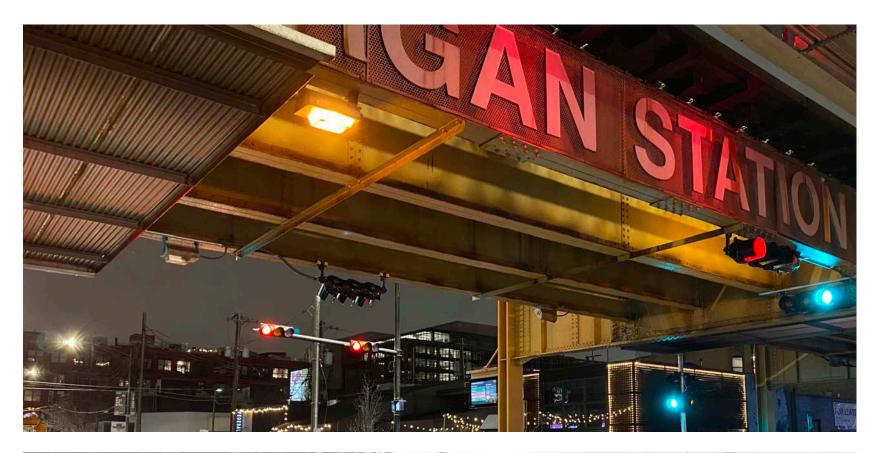
# **INFRASTRUCTURE PRIORITIES** ESTIMATED WATER USAGE (W/ EXISTING WATER PIPE SIZES)



# **INFRASTRUCTURE PRIORITIES** ESTIMATED WATER USAGE (W/ EXISTING SEWER PIPE SIZES)



# **INFRASTRUCTURE PRIORITIES** POWER - ELECTRICAL SUMMARY





#### POWER:

- ComEd will evaluate required utility upgrades on a development by development basis because they are regulated by the ICC to provide electrical service to customers at no upfront cost. ComEd recoups their infrastructure investments through a prescribed formula by the ICC
- will be required for their own procurement and design

#### LIGHTING:

EXISTING LIGHTING CONDITIONS	PROPOSED FUTURE CONDITIONS
HPS to LED luminaire upgrade	No change
Aluminum w/LED - Kinzie & Fulton	Upgrade to aluminum w/LED* & buried power lines
Steel poles w/LED or HPS & aerial power lines	Focus installation on "streetscape" corridors
Ornamental lighting	Underpass lighting – upgrade to LED; Coordination w/Metra & CTA
Underpass lighting – HPS	Install lighting on both sides of the street w/elements to improve lighting for pedestrians & create feeling of safe environment
Lighting located on only one side of the street	Upgrading of HPS to LED should offset any power needs for additional lighting; City to coordinate lightpole upgrades with Ameresco luminaire improvement schedule

Most of physical infrastructure required for the developments will be located on the customer side of the meter, and the individual developers



#### WHAT'S NEXT?

The Chicago Department of Planning and Development and the Chicago Department of Transportation have taken the information provided in this infrastructure study and have already begun addressing select short term priorities, as described further below. Some of the other priorities identified in the study will take further analysis and will also be based on allocation of available funding resources.

#### UTILITY COORDINATION AND REVIEW

To ensure earlier coordination of underground utilities and services, applicants for projects within this study area will be encouraged to submit 30% plans submission for review with CDOT's Office of Underground Coordination (OUC). With the earlier review, the utility service groups will provide responses to applicants in the design phase for the project. For more information about CDOT's OUC, please visit the following site: https://www.chicago.gov/city/en/depts/cdot/provdrs/construction\_information/svcs/office\_of\_undergroundcoordination.html

#### AT-GRADE METRA CROSSING IMPROVEMENTS

The infrastructure study identified the need to improve the six at-grade Metra crossings at the following street locations: Green, Morgan, Carpenter, Aberdeen, May, and Racine. Over 200 trains traverse these crossings each weekday, and pedestrian, bicycle, and vehicular traffic is increasing as this area transitions from manufacturing to commercial and mixed-use. CDOT, DPD, and Metra are meeting regularly to coordinate for these at-grade crossing improvements. Recently approved Planned Development projects have required adjacent development parcels to provide a monetary developer contribution to help fund the necessary improvements. CDOT and DPD are also pursuing up to \$850,000 in Kinzie TIF funds to fund the design and phase 1 engineering of the crossing improvements.

#### **CDOT INITIATIVES**

CDOT is currently in the final design and engineering phase for Lake Street improvements from Ashland to Halsted. The work is expected to begin in 2021 and will include alignment of the curb to the face of the CTA columns, replacement of sidewalks, pedestrian bumpouts, ADA improvements, and new trees. Street lighting improvements will also be provided.

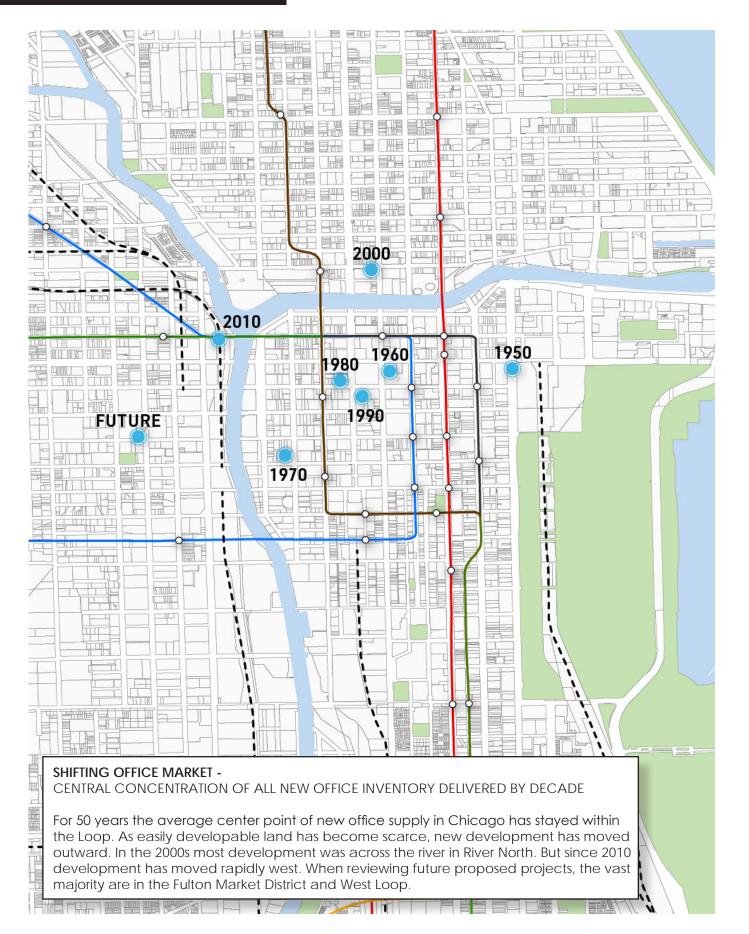
CDOT has also procured consultant services to study the proposed location, feasibility, and potential funding sources for a new Metra station to serve this area. The construction and timing of a new Metra infill station is dependent on an extensive Metra track capacity expansion and realignment project in this corridor, the design of which is being studied concurrently

#### WEST LOOP ONLINE RESOURCE

To better guide the development of the West Loop, DPD has gathered relevant maps, plans and guidelines, legislative information, and other resources in one place for easier access. These documents are being used when DPD reviews proposed projects, therefore applicants will need to utilize these resources and reference/cite the relevant aspects of the documents. Each resource is summarized for its purpose, a map of the area it encompasses, the public outreach that informed its adoption, and a link to the document. This webpage (chicago.gov/westloop) also has information on latest updates on City initiatives impacting this community.

#### **APPENDIX**

#### MARKET DEMAND



Since 1970, Chicago's Expanded Central Area has seen ~11 acres of land absorbed each year for new development purposes with ~35% of that land used for commercial office development, on average. As of Q4 2019, there were approximately 146 acres of "developable" land left within Chicago's Central Area – this land includes surface parking lots and vacant lots; however, only 5.7 acres of developable land was left in the Core Loop with a majority (61.8 acres) available in the South Loop and 11.5 acres available in the Kinzie sub-market.

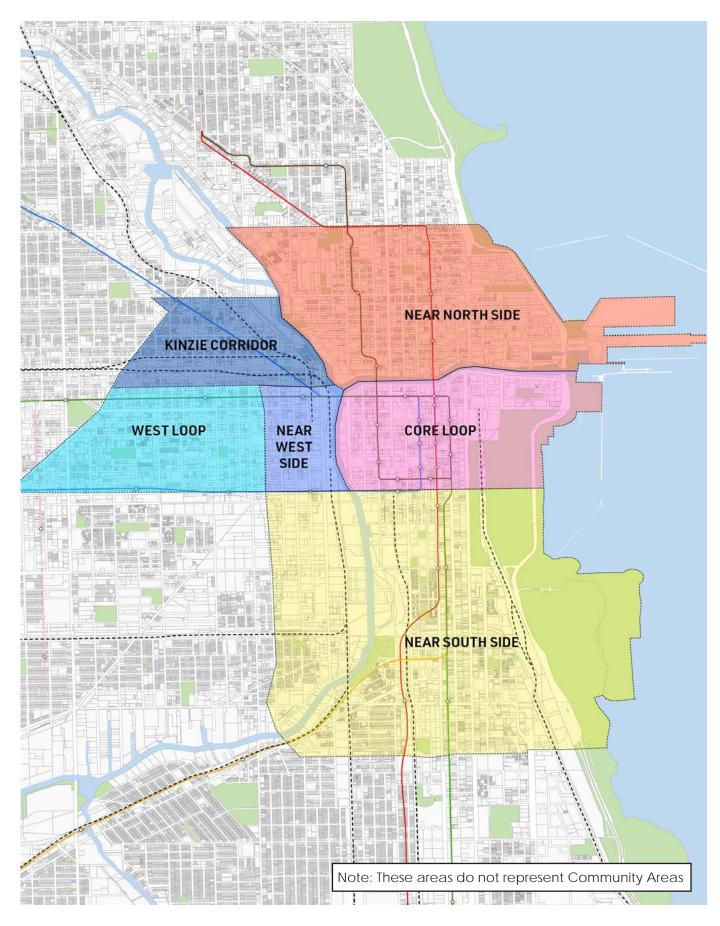
The Core Loop and Near North Side have historically been the most sought after Central Area sub-markets for new development as they offer an already existent critical mass of employees and residents and are serviced by all CTA "L" lines.

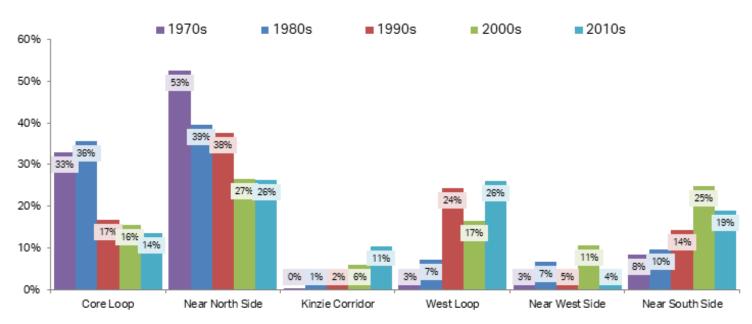
However, "easily developable" land is increasingly scarce within the Core Loop and Near North Side which has resulted in increased costs to construct and subsequent development throughout other Central Area sub-markets, like the West Loop and the Kinzie Corridor. To this point, development within the Core Loop and Near North Side accounted for 92% of all Central Area office development in the 1970s, but these two sub markets accounted for only 10% of all Central Area office development in the 2010s. Contrarily, the West Loop and the Kinzie Corridor accounted for 0% of all Central Area office development in the 1970s, but in the 2010s these two sub-markets accounted for 70% of all Central Area office development.

This shift in development is a desire for Class A office space which is viewed as a "must" by employers if they intend to attract the next generation of workers. Commercial buildings in the Core Loop and Near North Side do not boast large enough floorplates and the modern amenities desired to attract today's workforce and the cost to demolish/renovate an obsolete high rise and replace it within the Core Loop or Near North Side is such that developers have targeted other sub-markets with "easily developable" land and improving access to transit. This has made the Kinzie Corridor such an attractive location for new commercial office development since the turn of the century when the City of Chicago expanded where it would allow DX zoning. Additionally, these factors have resulted in a "character shift" downtown as obsolete commercial buildings within the Core Loop and Near North Side are increasingly being converted to hotel and residential use.

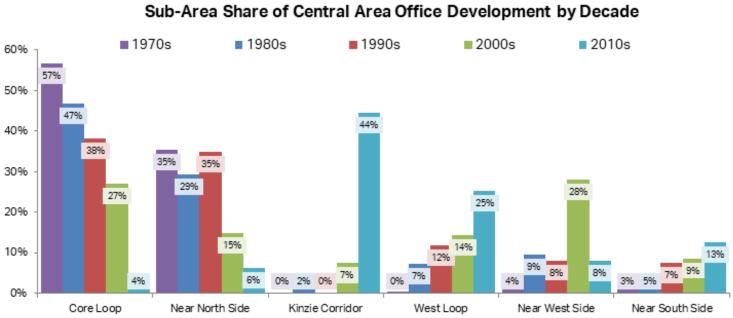
According to JLL as of Q1 2020, the Fulton Market sub-market had 4.8 million SF of office inventory with more than 2 million SF under construction and was fetching the highest rents in the Chicago metro at ~\$57 a sf. The Core Loop has an inventory of 149 million SF with 5.9 million SF under construction and rents achieving ~\$45 per SF Additionally, ~2.8 million SF of office space is currently under construction in the West Loop.

### MARKET DEMAND





When considering the share of land absorbed by decade in each of the sub-markets of Chicago's Central Area, The Loop and Near North Side have consistently declined.



Specifically filtering for only office development, West Loop has seen a slow steady increase in the share of overall development. Fulton Market has shifted rapidly from almost no development before 2010, to almost half of all development.

#### Sub-Area Share of Total Central Area Development by Decade

# **INFRASTRUCTURE POTENTIAL SHORT- / LONG-TERM PROJECTS DETAIL**

- States on (Fution	Sidewalk Widening Each side of stree per block \$80,000 - - - - - -			
Unit         interaction is         Each Argende siss,000 - typical is         Each Argende siss,000 - typical is         Each Argende siss,000 - typical is         Each Argende iss,000 - typical is         Each Argende is         Each Argende is <theach argende<br="">is         Each Argende is</theach>	per block			
Init Cost <sup>0,1</sup> \$1,200         \$30,000 - non-typical         \$1,000         \$12,000         TBD         n/a         \$1000000000000000000000000000000000000	\$80,000 - - - - - -			
Hubbard         8         4 typical, 1 non-typical         -         8         34         Pubbard         Coordination         2         -           6 arroll         9         4 typical, 1 non-typical         -         \$200,000         \$408,000         \$409,000         \$409,000         \$409,000         \$409,000         \$409,000         \$510,000         <	- - -			
Carroll       9       4 typical, 1 non-typical       0       \$200,000       \$105,000       \$105,000       \$100,000 <t< td=""><td>-</td></t<>	-			
Carroll       9       4 typical, 1 non-typical       -       Parked vehicles are over sidewalk space       13       Carroll       Carroll       4       -       <				
Ogden       3       5 typical, 1 non-typical       -       -       31       Ogden       -	-			
I non-typical       I non-typical<				
Racine       1 <td>-</td>	-			
\$1,200       -       \$1,000,000       -       \$144,000            Wadne St.				
@ Racine St.       @ Aberdeen       Abe	1			
@rada st.       @reen       Image: Constraint of the state o	\$80,000			
Dedicated bike lane - 2 viaduct: (Art,   to Carroll) - 1 block   - \$30,000 -  -				
- States on (Fution				
Image: Second	study for potential improvements which will be dependent on availability of			
-     -     -     \$105,000     -     -     -     -     \$217,500       Corridor				
	nilar to - e cost) -			
<u> \$55,000 100000</u> <u> \$6,0</u>	- 00,000			
protection, and a second se				
-     -     -     \$140,000     -     -     \$145,000       1     viaduct: (Art,     -     -     \$145,000				

• Long-term focused on locations not adjacent to developments that are under construction or approved

• Short-term focused on areas where development already exists and long-term focused near opportunity sites

Public

- Private

 Infrastructure highlights include continental crosswalk, ADA corner upgrade, at-grade crossing improvement, sidewalk network and lighting pole upgrade; long-term projects include burying utilities, undertrack lighting, sidewalk widening and sewer/ water main replacement discussed separately

#### SUGGESTED PRIORITIZATION:

• Improvements that do not require coordination with external agencies or external approvals

• Improvements that are focused on safety (at-grade crossings) or sense of safety (lighting)

• Improvements that support planned developments or opportunity sites

POTENTIAL FUNDING SOURCES:

• TIF funding (expires end of 2022) • Grants • Other City or federal funds Local Funds from the Neighborhood Opportunity Fund Bonus

• Developer / fee Public-Private Partnership

Short Term	Improvement	ts (<2 Year Imple	mentation)			Long Term Ir	mprovements	(>2 Year Im	plementat	tion Timefra	me)	
orridor	Divvy Station Location <sup>5</sup>	Bicycle Facilities	New Traffic Signal	TNC Zones	Viaduct Improvements	Streetscape Improvement	Property Acquisition	Divvy Station Location	Bicycle Facilities	New Traffic Signal	TNC Zones	ntation) ne Property nt Acquisitio
Unit	Each station	Each block	Each intersection	Each location <sup>7</sup>	Each viaduct	Each block of street	Each location	Each station	Each block of street	Each intersection	Each sign	of Each locatio
Unit Cost <sup>0, 1</sup>	\$56,000	\$20,000	\$350,000	\$800	\$125,000 - \$190,000	\$1,500,000	\$4,000,000	\$56,000	\$45,000 - \$80,000	\$350,000	\$800	\$4,000,00
Hubbard	-	-	1 @ Halsted St.	-	-	-	-	-	-	2 @ Green St. @ Racine St.	-	-
	-	-	\$350,000	-	-	-	-	-	-	\$700,000	-	-
Carroll	-	-	-	-	- 0	7	@ Ada for Carroll re-alignment	3 @Ada St. @Racine St. @Morgan St.	7 Protected cycle track (one side of street)	-	2 @Elizabeth & @May St	@ Ada for Ca re-alignme
	-	-	-	-	-	\$13,500,000	\$4,000,000	\$168,000	\$560,000	-	\$1,600	64.000.00
Ogden	-	Dedicated bike lane extension (Fulton to Carroll) - 1 block		-	2 viaduct: (Art, lighting, powerwashing)	-	-	-	-	1 @ Carroll Ave	-	-
	-	\$20,000	-	-	\$270,000	-	-	-	-	\$350,000	-	-
Racine	-	-	-	-	1 viaduct: (Art, lighting, powerwashing)	4	-	-	Protected bike lanes (4 blocks)	5	-	
	-	-	-	-	\$135,000	\$6,000,000	-	-	\$180,000	\$1,750,000	-	-
@ Racine St. @Ada St.	(Q	Aberdeen @Aberdeen St. @Peoria @Green		eac	h CTA exit)							
\$168,000	- 5	\$700,000 \$4,000	-	-	\$1,500 -					nay requir		
-	Dedicated bike lane extension (Fulton to Carroll) - 1 block		2 viaduct: (Art, lighting)	-		Ogden		study for potential improvements will be dependent on availability of				
-	\$30,000 -	 	\$110,000 -	-		Ada		Tundir	ng resour	Ces.		
-	-		- L viaduct: (Art,	-		Elizabeth		-	-	-	-	-
-	-	lig	hting, pier crash protection) \$105,000	-		Elizabeth		-	-	1.5 \$217,500	-	-
-	-		L viaduct: (Art, lighting)	-	Corridor Streetscape Study, close off Racine from Kinzie to midblock Hubbard <sup>4</sup>	Racine		-	-	1	4 (Similar tı Kinzie cost	0
-	-		\$55,000	-	- 100000			-	-	-	\$6,000,000	0 -
-	-		L viaduct: (Art, hting, pier crash protection, landscaping)	-		May		-	-	1	-	-
-	-		\$140,000 L viaduct: (Art,	-				-	-	\$145,000	-	-
-	-		hting, pier crash	-		Aberdeen		-	-	0.5	-	-
			protection) \$105.000							670 500		

 Short-term projects are defined as "<2 year implementation" and eligible for TIF funding; longterm projects are >2 year implementation period and require strategic capital planning and potential developer shared costs

 Transportation highlights include Divvy Station location, bicycle facility, traffic signal, TNC Zone, viaduct improvement, traffic control signage and wayfinding signage; long-term projects include sweeping streetscape improvement, property acquisition and additional phasing for Divvy Station, TNC Zone, bicycle facility and traffic signal

Focused on locations not adjacent to developments
 that are under construction or approved

 Short-term focused on areas where development already exists and long-term focused near opportunity sites

#### SUGGESTED PRIORITIZATION:

 Improvements that do not require coordination with external agencies or external approvals

• Pedestrian improvements (everyone is a pedestrian for some portion of their trip)

• Bicycle improvements (encourage non-motorized travel and access to CTA train stations)

• Vehicular improvements (traffic signals)

POTENTIAL FUNDING SOURCES:

Public

Private

TIF funding expires end of 2022
Grants
Other City or federal funds
Local funds from the Neighborhood Opportunity Fund

Developer / feePublic-Private Partnership



