## **2002 Annual Report**

## Near South Redevelopment Project Area



Pursuant to 65 ILCS 5/11-74.4-5(d)

JUNE 30, 2003



■ Ernst & Young LLP Sears Tower 233 South Wacker Drive Chicago, Illinois 60606-6301 ■ Phone: (312) 879-2000 www.ey.com

June 30, 2003

Ms. Alicia Mazur Berg Commissioner Department of Planning and Development 121 N. LaSalle St. Chicago, Illinois 60602

### Dear Commissioner:

Enclosed is the annual report for the Near South Redevelopment Project Area, which we compiled at the direction of the Department of Planning and Development pursuant to Section 5(d) of the Illinois Tax Increment Allocation Redevelopment Act (65 ILCS 5/11-74.4-1 et seq.), as amended. The contents are based on information provided to us by Chicago Departments of Planning and Development, Finance, and Law. We have not audited, verified, or applied agreed upon accounting and testing procedures to the data contained in this report. Therefore, we express no opinion on its accuracy or completeness.

It has been a pleasure to work with representatives from the Department of Planning and Development and other City Departments.

Very truly yours,

Ernst & Young LLP

Ernst + Young LLP

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City of Chicago Richard M. Daley, Mayor

Department of Planning and Development

Alicia Mazur Berg Commissioner

121 North LaSalle Street Chicago, Illinois 60602 (312) 744-4190 (312) 744-2271 (FAX)

http://www.cityofchicago.org

June 30, 2003

The Honorable Daniel Hynes Comptroller State of Illinois Office of the Comptroller 201 Capitol Springfield, IL 62706

Dear Comptroller Hynes:

We have compiled the attached information for the Near South Redevelopment Project Area (Report) pursuant to 65 ILCS 5/11-74.4-5(d).

Sincerely,

Alicia Mazur Berg Commissioner





### (1) DATE OF DESIGNATION OR TERMINATION - 65 ILCS 5/11-74.4-5(d)(1.5)

The Project Area was designated on November 28, 1990. The Project Area may be terminated no later than November 28, 2013.

Note: Incremental tax revenues levied in the 23<sup>rd</sup> tax year are collected in the 24<sup>th</sup> tax year. Although the Project Area will expire in Year 23 in accordance with 65 ILCS 5/11-74.4-3(n)(J)(3), the incremental taxes received in the 24<sup>th</sup> tax year will be deposited into the Special Tax Allocation Fund.

### (2) AUDITED FINANCIALS - 65 ILCS 5/11-74.4-5(d)(2)

Please see attached.

FINANCIAL REPORT

**DECEMBER 31, 2002** 

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### BANSLEY AND KIENER, L.L.P.

#### CERTIFIED PUBLIC ACCOUNTANTS

I25 SOUTH WACKER DRIVE
CHICAGO, ILLINOIS 60606-4496
AREA CODE 312 263-2700

#### INDEPENDENT AUDITOR'S REPORT

The Honorable Richard M. Daley, Mayor Members of the City Council City of Chicago, Illinois

We have audited the accompanying financial statements of the Near South Redevelopment Project of the City of Chicago, Illinois, as of and for the year ended December 31, 2002, as listed in the table of contents. These financial statements are the responsibility of the City of Chicago's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the financial statements present only the Near South Redevelopment Project and do not purport to, and do not present fairly the financial position of the City of Chicago, Illinois, as of December 31, 2002, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Near South Redevelopment Project of the City of Chicago, Illinois, as of December 31, 2002, and the changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 1, the City of Chicago has implemented a new financial reporting model, as required by the provisions of GASB Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, as of December 31, 2002.

The Management's Discussion and Analysis on pages 3 and 4 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the financial statements taken as a whole. The schedule of expenditures by statutory code on page 10, which is also the responsibility of the City of Chicago's management, is presented for purposes of additional analysis and is not a required part of the financial statements of Near South Redevelopment Project of the City of Chicago, Illinois. Such additional information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated in all material respects in relation to the financial statements taken as a whole.

Bansley and Kiener, L.P.

**Certified Public Accountants** 

June 11, 2003

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

As management of the Near South Tax Increment Redevelopment Project Area (Project), we offer the readers of the Project's financial statements this narrative overview and analysis of the Project's financial performance for the year ended December 31, 2002. Please read it in conjunction with the Project's financial statements, which follow this section.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Project's basic financial statements. The Project's basic financial statements include three components: 1) government-wide financial statements, 2) governmental fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information concerning the Project's expenditures by statutory code.

Basic Financial Statements. The basic financial statements include two kinds of financial statements that present different views of the Project – the Government-Wide Financial Statements and the Governmental Fund Financial Statements. These financial statements also include the notes to the financial statements that explain some of the information in the financial statements and provide more detail.

Government-Wide Financial Statements provide both long-term and short-term information about the Project's financial status and use accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the project's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid. The two government-wide statements report the Project's net assets and how they have changed. Net assets – the difference between the Project's assets and liabilities – is one way to measure the Project's financial health, or position.

Governmental Fund Financial Statements provide more detailed information about the Project's significant funds – not the Project as a whole. Governmental funds focus on: 1) how cash and other financial assets can readily be converted to cash flows and 2) the year-end balances that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more financial resources that can be spent in the near future to finance the Project. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information at the bottom of the statements to explain the relationship (or differences) between them.

Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and governmental fund financial statements. The notes to the financial statements follow the basic financial statements.

Other Supplementary Information. In addition to the basic financial statements and accompanying notes, this report also presents a schedule of expenditures by statutory code. This supplementary information follows the notes to the financial statements.

### Condensed Comparative Financial Statements

### **Governmental Funds**

	2002	2001	Change	% Change
Total assets	\$ 67,526,462	\$83,185,105	\$(15,658,643)	(19)%
Total liabilities	24,935,036	12,469,552	12,465,484	100%
Total fund balance	<u>\$ 42,591,426</u>	<u>\$70,715,553</u>	<u>\$(28,124,127)</u>	(40)%
Total revenues	\$ 6,793,275	\$13,363,479	\$ (6,570,204)	(49)%
Total expenditures	34,917,402	14,286,048	20,631,354	144%
Excess expenditures over revenues	(28,124,127)	(922,569)	(27,201,558)	2,948%
Proceeds of debt	_	46,795,794	(46,795,794)	
Ending fund balance	<u>\$ 42,591,426</u>	<u>\$70,715,553</u>	<u>\$ 28,124,127</u>	(40)%

In future years, when prior year information is available, a comparative analysis of government-wide data will be presented.

Analysis of Overall Financial Position and Results of Operations

Property tax revenue for the Project was \$5,982,169 for the year. This was a decrease of 49 percent from the prior year. Excess of expenditures over revenues produced a decrease in fund balance of \$28,124,127. The Project's fund balance decreased by 40 percent from the prior year (including proceeds of debt) making available \$42,591,426 of funding to be provided for purposes of future redevelopment in the Project's designated area. Expenditures increased this year due to the Project's formulation of a redevelopment plan or necessary funding was substantially complete and available.

#### Debt Administration

Tax Increment Allocation Bonds outstanding at December 31, 2002 amounted to \$86,516,762. More detailed information about the Project's long-term liabilities is presented in Note 2 of the financial statements.

# STATEMENT OF NET ASSETS AND GOVERNMENTAL FUNDS BALANCE SHEET DECEMBER 31, 2002

<u>ASSETS</u>	Governmental Funds	Adjustments	Statement of Net Assets
Cash and investments	\$ 48,847,114	\$ -	\$ 48,847,114
Property taxes receivable	18,588,266	-	18,588,266
Accrued interest receivable	91,082		91,082
Total assets	\$ 67,526,462	\$ -	\$ 67,526,462
<u>LIABILITIES</u>			
Vouchers payable	\$ 773,660	\$ -	\$ 773,660
Due to other City funds	5,111,139	-	5,111,139
Accrued interest payable	511,613	-	511,613
Deferred revenue	18,538,624	(18,538,624)	-
Bonds payable (Note 2):  Due within one year  Due after one year	<u>-</u>	3,830,000 82,686,762	3,830,000 82,686,762
Total liabilities	24,935,036	67,978,138	92,913,174
FUND BALANCE/NET ASSETS			
Fund balance: Reserved for debt service Designated for future redevelopment project costs	16,308,084 26,283,342	(16,308,084) (26,283,342)	-
Total fund balance	42,591,426	(42,591,426)	-
Total liabilities and fund balance	\$ 67,526,462		
Net assets: Restricted for debt service Restricted for future redevelopment project costs		34,846,708 (60,233,420)	34,846,708 (60,233,420)
Total net assets		\$ (25,386,712)	\$ (25,386,712)
Amounts reported for governmental activities in the statement of net assets a	are different hece		
Total fund balance - governmental funds	ire dillerent beca	use.	\$ 42,591,426
Property tax revenue is recognized in the period for which levied rather tha "available". A portion of the deferred property tax revenue is not available			18,538,624
Long-term liabilities applicable to the Project's governmental activities are repayable in the current period and accordingly are not reported as fund lial long-term liabilities are reported in the statement of net assets.			(86,516,762)
Total net assets - governmental activities			\$ (25,386,712)

The accompanying notes are an integral part of the financial statements.

# STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUNDS REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Funds	Adjustments	Statement of Activities
Revenues: Property tax Interest Rental revenue	\$ 5,982,169 748,092 63,014	\$ 6,941,614 - -	\$ 12,923,783 748,092 63,014
Total revenues	6,793,275	6,941,614	13,734,889
Expenditures/expenses: Capital projects	28,256,346	-	28,256,346
Debt service: Principal retirement Interest	2,500,000 4,161,056	(2,500,000)	- 4,161,056
Total expenditures	34,917,402	(2,500,000)	32,417,402
Excess of expenditures over revenues	(28,124,127)	28,124,127	-
Change in net assets	-	(18,682,513)	(18,682,513)
Fund balance/net assets: Beginning of year	70,715,553	(77,419,752)	(6,704,199)
End of year	\$ 42,591,426	\$ (67,978,138)	\$ (25,386,712)
Amounts reported for governmental activities in the statement of	f activities are diffe	rent because:	
Net change in fund balance - governmental funds			\$ (28,124,127)
Property tax revenue is recognized in the period for which levi "available". A portion of the deferred property tax revenue is		n	6,941,614
Repayment of bond principal is reported as an expenditure in governmental funds and, thus, has the effect of reducing fund balance because current financial resources have been used. For governmental activities, however, the principal payments reduce the liabilities in the statement of net assets and do not result in an expense in the statement of activities.  2,500,000			
Change in net assets - governmental activities			<u>2,500,000</u> \$ (18,682,513)

#### NOTES TO FINANCIAL STATEMENTS

### Note 1 - Summary of Significant Accounting Policies

### (a) Reporting Entity

In November 1990, the City of Chicago (City) established the Near South Tax Increment Redevelopment Project Area (Project). The area has been established to finance improvements, leverage private investment and create and retain jobs. The Project is accounted for within the capital projects, debt service and special revenue funds of the City.

### (b) Government-Wide and Fund Financial Statements

The accompanying financial statements of the Project have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB). In June 1999, the GASB unanimously approved Statement No. 34 (as amended by Statement No. 37), Basic Financial Statements - Management's Discussion and Analysis - for State and Local Governments and at a later date, Statement No. 38 Certain Financial Statements Disclosures. In fiscal year 2002, the City adopted these new standards. Certain of the significant changes in the Statements include the following:

- For the first time the financial statements include:
  - A Management Discussion and Analysis (MD&A) section providing an analysis of the Project's overall financial position and results of operations.
  - Government-wide financial statements prepared using the economic resources measurement focus and the *accrual basis of accounting* for all the Project's activities.
  - Fund financial statements, which focus on the Project's governmental funds *current* financial resources measurement focus.

These and other changes are reflected in the accompanying financial statements (including notes to the financial statements).

### (c) Measurement Focus, Basis of Accounting, and Financial Statements Presentation

The government-wide financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied.

The governmental fund financial statements are prepared on the *modified accrual basis of accounting* with only current assets and liabilities included on the balance sheet. Under *the modified accrual basis of accounting*, revenues are recorded when susceptible to accrual, i.e., both measurable and available to finance expenditures of the current period. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Property taxes are susceptible to accrual and recognized as a receivable in the year levied. Revenue recognition is deferred unless the taxes are received within 60 days subsequent to year-end. Expenditures are recorded when the liability is incurred.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. The City has elected not to follow subsequent private-sector guidance.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources, as they are needed.

### NOTES TO FINANCIAL STATEMENTS (Continued)

### Note 1 – Summary of Significant Accounting Policies (Continued)

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Accordingly, actual results could differ from these estimates.

#### (d) Assets. Liabilities and Net Assets

#### Cash and Investments

Cash belonging to the City is generally deposited with the City Treasurer as required by the Municipal Code of Chicago. The City Comptroller issues warrants for authorized City expenditures which represent a claim for payment when presented to the City Treasurer. Payment for all City warrants clearing is made by checks drawn on the City's various operating bank accounts.

The City Treasurer and City Comptroller share responsibility for investing in authorized investments. Interest earned on pooled investments is allocated to participating funds based upon their average combined cash and investment balances.

The City values its investments at fair value or amortized cost. U.S. Government securities purchased at a price other than par with a maturity of less than one year are reported at amortized cost.

### Capital Assets

Fixed assets are not capitalized in the governmental funds but, instead, are charged as current expenditures when purchased. The Government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) of the City includes the capital assets and related depreciation, if any, of the Project in which ownership of the capital asset will remain with the City (i.e. infrastructure, or municipal building). All other construction will be expensed in both the government-wide financial statements and the governmental funds as the City nor Project will retain the right of ownership.

#### (e) Stewardship, Compliance, and Accountability

Illinois Tax Increment Redevelopment Allocation Act Compliance

The Project's expenditures include reimbursements for various eligible costs as described in subsection (q) of Section 11-74.4-3 of the Illinois Tax Increment Redevelopment Allocation Act and the Redevelopment Agreement relating specifically to the Project. Eligible costs include but are not limited to survey, property assembly, rehabilitation, public infrastructure, financing and relocation costs.

#### Reimbursements

Reimbursements, if any, are made to the developer for project costs, as public improvements are completed and pass City inspection. The semi-annual principal and interest payments are made solely from incremental real property taxes, which are paid in the redevelopment district.

### NOTES TO FINANCIAL STATEMENTS (Continued)

### Note 2 - Bonds Payable

In March 1999, the City issued \$50,000,000 of Near South Tax Increment Allocation Bonds (the "1999 Bonds"), Series 1999A and B (Taxable) in order to advance refund the Series 1994 bonds and provide monies for project costs. The 1999 Bonds are payable serially through November 15, 2013, beginning November 15, 1999. The 1999 Bonds have an interest rate of between 4.0 percent to 5.65 percent. Net proceeds of \$32,800,000 were used to finance certain project costs in the Near South Redevelopment Project Area (\$27,300,000) and to fund debt service and related reserve accounts (\$5,500,000). The refunding decreased the City's total debt service payments by \$9,500,000 and provided an economic gain of \$2,300,000.

In July 2001, the City issued \$46,241,762 of Near South Junior Lien Tax Increment Allocation Bonds (the "2001 Bonds") Series 2001A and B (Taxable) to provide monies for project costs. The 2001 Bonds are payable serially through November 15, 2014, beginning November 15, 2003. The 2001 Bonds have an interest rate of between 4.75 percent to 6.25 percent. Net proceeds of \$44,321,806 were used to finance certain project costs in the Near South Redevelopment Project Area (\$38,830,000) and to fund debt service and related reserve accounts (\$5,491,806).

Long-term liability activity for the year ended December 31, 2002 was as follows:

Beginning balance	\$89,016,762
Additions Reductions	
Ending balance	<u>\$86,516,762</u>
Amounts due within one year	\$ 3,830,000

The aggregate maturities of the bonds are as follows:

Year Ending	Series	1999A	Series 2001A		Series 2001B	
December 31	Principal	Interest	Principal	Interest	Principal	Interest
2003	\$ 2,605,000	\$ 1,897,353	\$ -	\$ 1,759,238	\$1,225,000	\$436,315
2004	2,720,000	1,780,128	-	1,759,238	2,910,000	366,490
2005	2,830,000	1,671,328	-	1,759,238	3,095,000	191,890
2006	2,970,000	1,529,828	3,300,000	1,759,238	· · · · -	· <b>-</b>
2007	3,120,000	1,381,328	3,470,000	1,594,238	-	-
2008-2012	17,910,000	4,598,276	20,260,000	5,217,238	-	-
2013-2014	8,120,000	381,640	11, 981,762	7,729,176		
	<u>\$40,275,000</u>	<u>\$13,239,881</u>	\$39 <u>, 011,762</u>	<u>\$21,577,604</u>	\$7,230,000	<u>\$944,695</u>

#### Note 3 - Commitments

As of December 31, 2002 the Project has entered into contracts for approximately \$7,649,000 for services and construction projects.



#### SCHEDULE OF EXPENDITURES BY STATUTORY CODE

#### **Code Description**

Costs of studies, surveys, development of plans and specifications, implementation and administration of the redevelopment plan including but not limited to staff and professional service costs for architectural, engineering, legal, marketing

432,724

Costs of property assembly, including but not limited to acquisition of land and other property, real or personal, or rights or interests therein, demolition of buildings, and the clearing and grading of land

3,306,381

Costs of the construction of public works or improvements

24,436,277

Costs of financing, including but not limited to all necessary and incidental expenses related to the issuance of obligations and which may include payment of interest on any obligations issued hereunder accruing during the estimated period of construction of any redevelopment project for which such obligations are issued and for not exceeding 36 months thereafter and including reasonable reserves related thereto

6,669,856

Costs of relocation to the extent that a municipality determines that relocation costs shall be paid or is required to make payment of relocation costs by federal or state law

72,164

\$ 34,917,402

### (3) MAYOR'S CERTIFICATION - 65 ILCS 5/11-74.4-5(d)(3)

Please see attached.

STATE OF ILLINOIS	)
	)
COUNTY OF COOK	)

### CERTIFICATION

TO:

Daniel W. Hynes
Comptroller of the State of Illinois
James R. Thompson Center
100 West Randolph Street, Suite 15-500
Chicago, Illinois 60601
Attention: Carol Reckamp, Director of Local
Government

Dolores Javier, Treasurer City Colleges of Chicago 226 West Jackson Boulevard, Room 1125 Chicago, Illinois 60606

Gwendolyn Clemons, Director Cook County Department of Planning & Development 69 West Washington Street, Room 2900 Chicago, Illinois 60602 Attn: Jackie Harder

Kim Feeney, Comptroller Forest Preserve District of Cook County 69 West Washington Street, Room 2060 Chicago, Illinois 60602

Martin J. Koldyke, Chairman Chicago School Finance Authority 135 South LaSalle Street, Suite 3800 Chicago, Illinois 60603 David Doig, General Superintendent & CEO Chicago Park District 541 North Fairbanks Court, 7th Floor Chicago, Illinois 60611

Arne Duncan, Chief Executive Officer Chicago Board of Education 125 South Clark Street, 5th Floor Chicago, Illinois 60603 Attn: Linda Wrightsell

Mary West, Director of Finance
Metropolitan Water Reclamation District of
Greater Chicago
100 East Erie Street, Room 2429
Chicago, Illinois 60611
Attn: Joe Rose

Lawrence Gulotta, Treasurer
South Cook County Mosquito Abatement
District
155th & Dixie Highway
P.O. Box 1030
Harvey, Illinois 60426
Attn: Dr. K. Lime

I, RICHARD M. DALEY, in connection with the annual report (the "Report") of information required by Section 11-74.4-5(d) of the Tax Increment Allocation Redevelopment Act, 65 ILCS5/11-74.4-1 et seq, (the "Act") with regard to the Near South Redevelopment Project Area (the "Redevelopment Project Area"), do hereby certify as follows:

- 1. I am the duly qualified and acting Mayor of the City of Chicago, Illinois (the "City") and, as such, I am the City's Chief Executive Officer. This Certification is being given by me in such capacity.
- 2. During the preceding fiscal year of the City, being January 1 through December 31, 2002, the City complied, in all material respects, with the requirements of the Act, as applicable from time to time, regarding the Redevelopment Project Area.
- 3. In giving this Certification, I have relied on the opinion of the Corporation Counsel of the City furnished in connection with the Report.
  - 4. This Certification may be relied upon only by the addressees hereof.

IN WITNESS WHEREOF, I have hereunto affixed my official signature as of this 30th day of June, 2003.

Richard M. Daley, Mayor City of Chicago, Illinois

### (4) OPINION OF LEGAL COUNSEL - 65 ILCS 5/11-74.4-5(d)(4)

Please see attached.



City of Chicago Richard M. Daley, Mayor

#### **Department of Law**

Mara S. Georges Corporation Counsel

City Hall, Room 600 121 North LaSalle Street Chicago, Illinois 60602 (312) 744-6900 (312) 744-8538 (FAX) (312) 744-2963 (TTY)

http://www.ci.chi.il.us

June 30, 2003

Daniel W. Hynes
Comptroller of the State of Illinois
James R. Thompson Center
100 West Randolph Street, Suite 15-500
Chicago, Illinois 60601
Attention: Carol Reckamp, Director of Local
Government

Dolores Javier, Treasurer City Colleges of Chicago 226 West Jackson Boulevard, Room 1125 Chicago, Illinois 60606

Gwendolyn Clemons, Director
Cook County Department of Planning &
Development
69 West Washington Street, Room 2900
Chicago, Illinois 60602
Attn: Jackie Harder

Kim Feeney, Comptroller Forest Preserve District of Cook County 69 West Washington Street, Room 2060 Chicago, Illinois 60602

Martin J. Koldyke, Chairman Chicago School Finance Authority 135 South LaSalle Street, Suite 3800 Chicago, Illinois 60603 David Doig, General Superintendent & CEO
Chicago Park District
541 North Fairbanks Court, 7th Floor
Chicago, Illinois 60611

Arne Duncan, Chief Executive Officer Chicago Board of Education 125 South Clark Street, 5th Floor Chicago, Illinois 60603 Attn: Linda Wrightsell

Mary West, Director of Finance Metropolitan Water Reclamation District of Greater Chicago 100 East Erie Street, Room 2429 Chicago, Illinois 60611 Attn: Joe Rose

Lawrence Gulotta, Treasurer
South Cook County Mosquito Abatement
District
155th & Dixie Highway
P.O. Box 1030
Harvey, Illinois 60426
Attn: Dr. K. Lime

Re: Near South

Redevelopment Project Area (the "Redevelopment Project

Area")

#### Dear Addressees:

I am Corporation Counsel of the City of Chicago, Illinois (the "City"). In such capacity, I am providing the opinion required by Section 11-74.4-5(d)(4) of the Tax Increment Allocation Redevelopment Act, 65 ILCS 5/11-74.4-1 et seq. (the "Act"), in connection with the submission of the report (the "Report") in accordance with, and containing the information required by, Section 11-74.4-5(d) of the Act for the Redevelopment Project Area.





Attorneys, past and present, in the Law Department of the City familiar with the requirements of the Act have had general involvement in the proceedings affecting the Redevelopment Project Area, including the preparation of ordinances adopted by the City Council of the City with respect to the following matters: approval of the redevelopment plan and project for the Redevelopment Project Area, designation of the Redevelopment Project Area as a redevelopment project area and adoption of tax increment allocation financing for the Redevelopment Project Area, all in accordance with the then applicable provisions of the Act. Various departments of the City, including, if applicable, the Law Department, Department of Planning and Development, Department of Housing, Department of Finance and Office of Budget and Management, have personnel responsible for and familiar with the activities in the Redevelopment Project Area affecting such Department(s) and with the requirements of the Act in connection therewith. Such personnel are encouraged to seek and obtain, and do seek and obtain, the legal guidance of the Law Department with respect to issues that may arise from time to time regarding the requirements of, and compliance with, the Act.

In my capacity as Corporation Counsel, I have relied on the general knowledge and actions of the appropriately designated and trained staff of the Law Department and other applicable City Departments involved with the activities affecting the Redevelopment Project Area. In addition, I have caused to be examined or reviewed by members of the Law Department of the City the certified audit report, to the extent required to be obtained by Section 11-74.4-5(d)(9) of the Act and submitted as part of the Report, which is required to review compliance with the Act in certain respects, to determine if such audit report contains information that might affect my opinion. I have also caused to be examined or reviewed such other documents and records as were deemed necessary to enable me to render this opinion. Nothing has come to my attention that would result in my need to qualify the opinion hereinafter expressed, subject to the limitations hereinafter set forth, unless and except to the extent set forth in an Exception Schedule attached hereto as Schedule 1.

Based on the foregoing, I am of the opinion that, in all material respects, the City is in compliance with the provisions and requirements of the Act in effect and then applicable at the time actions were taken from time to time with respect to the Redevelopment Project Area.

This opinion is given in an official capacity and not personally and no personal liability shall derive herefrom. Furthermore, the only opinion that is expressed is the opinion specifically set forth herein, and no opinion is implied or should be inferred as to any other matter. Further, this opinion may be relied upon only by the addressees hereof and the Mayor of the City in providing his required certification in connection with the Report, and not by any other party.

Very truly yours,

Mara S. Georges Corporation Counsel

mara S. Georges

### **SCHEDULE 1**

(Exception Schedule)

- (X) No Exceptions
- ( ) Note the following Exceptions:

### (5) ANALYSIS OF SPECIAL TAX ALLOCATION FUND - 65 ILCS 5/11-74.4-5(d)(5)

COMBINED STATEMENT OF REVENUES, EXPENDITURES		
AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS YEAR ENDED DECEMBER 31, 2002	÷	
		2002
Revenues		2002
Property tax	\$	5,982,169
Sales tax		-
Interest		748,092
Rental revenue		63,014
Total revenues		6,793,275
Expenditures		
Costs of studies, admin., and professional services. (q)(1)		432,724
Marketing costs. (q)(1.6)		-
Property assembly, demolition, site preparation and environmental		
site improvement costs. (q)(2)		3,306,381
Costs of rehabilitation, reconstruction, repair or remodeling and		
of existing buildings. (q)(3)		=
Costs of construction of public works and improvements. (q)(4)		24,436,277
Cost of job training and retraining. (q)(5)		-
Financing costs. (q)(6)		6,669,856
Approved capital costs of overlapping taxing districts. (q)(7)		-
Cost of reimbursing school district for their increase costs caused		
by TIF assisted housing projects (q)(7.5)		-
Relocation costs. (q)(8)		72,164
Payments in lieu of taxes. (q)(9)		-
Costs of job training, retraining advanced vocational or career		
education provided by other taxing bodies. (q)(10)		-
Costs of reimbursing private developers for interest expenses		
incurred on approved redevelopment projects. (q)(11)(A-E)		-
Costs of construction of new housing units for low income and very		
low income households. (q)(11)(F)		-
Cost of day care services and operational costs of day care centers. (q)(11.5)		-
Total expenditures		34,917,402
		, ,
Expenditures over revenues		(28,124,127)
Fund balance, beginning of year		70,715,553
Fund balance, end of year	\$	42,591,426
Fund balance		
Reserved for debt service		16,308,084
Reserved for encumbrances		<u>-</u>
Designated for future redevelopment project costs	\$	26,283,342
Total fund balance	\$	42,591,426

Brian Drummond

## (5) ANALYSIS OF SPECIAL TAX ALLOCATION FUND - 65 ILCS 5/11-74.4-5(d)(5) cont.

Below is listed all vendors, including other municipal that were paid in excess of \$5,000 during the current reporting year.		
Name	Service	Amount
Administrative Costs <sup>1</sup>	Administration	\$111,139
Okrent Associates	Consulting	\$12,738
Carnow, Conibear & Assoc. Ltd.	Consulting	\$7,000
Muller & Muller Ltd.	Consulting	\$78,243
Gibbons & Gibbons, Ltd.	Consulting	\$10,500
Farr Associates	Consulting	\$13,884
Linberger & Company	Consulting	\$22,900
Arthur Andersen	Consulting	\$33,990
Earl L. Neal & Associates, LLC	Consulting	\$96,108
Joseph Renzi & Associates	Consulting	\$5,530
Trkla, Pettigrew, Allen & Payne	Consulting	\$31,283
Cosmopolitan Band and Trust, t/u/t 30553 et al.	Property Assembly	\$277,000
LaSalle Trust N.A., as Successor Trustee to	Property Assembly	\$160,500
First National Bank of Wheaton, t/u/t 1117	Property Assembly	\$1,910,000
East Lake Management	Property Assembly	\$5,578
Albertson's, Inc.	Cost of Interest Expense for Developers	\$953,303
Pacific Construction Service, Inc.	Cost of Public Improvements	\$179,906
Public Building Commission	Cost of Public Improvements	\$89,592
Office of Budget & Management	Cost of Public Improvements	\$5,000,000
Chicago Board of Education	Cost of Public Improvements	\$19,119,344
Central Station Development Corp.	Cost of Public Improvements	\$45,002
Clark Street Properties	Cost of Relocation	\$5,700
Roger Pittman	Cost of Relocation	\$9,106
Jeffrey Smith	Cost of Relocation	\$5,349
Clarence Porter	Cost of Relocation	\$9,039

Cost of Relocation

\$9,633

## (5) ANALYSIS OF SPECIAL TAX ALLOCATION FUND - 65 ILCS 5/11-74.4-5(d)(5) cont.

Below is listed all vendors, including other municipal funds, that were paid in excess of \$5,000 during the current reporting year.			
Name	Service	Amount	
Sam Carter	Cost of Relocation	\$6,597	
William Watson	Cost of Relocation	\$6,535	
Michael Salley	Cost of Relocation	\$8,520	
South Shore Bank	Financing Costs	\$8,800	
Cole Taylor Bank	Financing Costs	\$6,661,056	

<sup>&</sup>lt;sup>1</sup> Costs relate directly to the salaries of Departments of Planning employees working solely on tax increment financing districts and their related fringe benefits.

### (6) **DESCRIPTION OF PROPERTY - 65 ILCS 5/11-74.4-5(d)(6)**

TABLE 6
DESCRIPTION OF PROPERTY PURCHASED BY THE MUNICIPALITY WITHIN THE REDEVELOPMENT PROJECT AREA

	APPROXIMATE SIZE OR		
STREET ADDRESS	DESCRIPTION OF PROPERTY	PURCHASE PRICE	SELLER OF PROPERTY
937 South State <sup>1</sup>	2,770 SQ. FT.	\$277,000	Cosmopolitan Bank and Trust TR#30553
			LaSalle Trust NA TR#110552, North Community Bank, Metropolitan Bank and Trust Company and C&K
11-15 East 9th Street <sup>1</sup>	3,247 SQ. FT.	\$160,500	Partnership

<sup>&</sup>lt;sup>1</sup> This property was acquired either through a condemnation court proceeding or by negotiated settlement in lieu of condemnation.

### (7) STATEMENT OF ACTIVITIES - 65 ILCS 5/11-74.4-5(d)(7)

- (A) Projects implemented in the preceding fiscal year.
- **(B)** A description of the redevelopment activities undertaken.
- (C) Agreements entered into by the City with regard to disposition or redevelopment of any property within the Project Area.
- **(D)** Additional information on the use of all Funds received by the Project Area and steps taken by the City to achieve the objectives of the Redevelopment Plan.
- (E) Information on contracts that the City's consultants have entered into with parties that have received, or are receiving, payments financed by tax increment revenues produced by the Project Area.
- (F) Joint Review Board reports submitted to the City.
- (G) Project-by-project review of public and private investment undertaken from 11/1/99 to 12/31/02, and of such investments expected to be undertaken in Year 2003; also, a project-by-project ratio of private investment to public investment from 11/1/99 to 12/31/02, and an estimated ratio of such investments as of the completion of each project and as estimated to the completion of the redevelopment project.

SEE TABLES AND/OR DISCUSSIONS ON THE FOLLOWING PAGES.

### (7)(A) - 65 ILCS 5/11-74.4-5(d)(7)(A)

During 2002, no projects were implemented.

### (7)(B) - 65 ILCS 5/11-74.4-5(d)(7)(B)

Redevelopment activities undertaken within this Project Area during the year 2002, if any, have been made pursuant to i) the Redevelopment Plan for the Project Area, and ii) any Redevelopment Agreements affecting the Project Area, and are set forth on Table 5 herein by TIF-eligible expenditure category.

### (7)(C) - 65 ILCS 5/11-74.4-5(d)(7)(C)

During 2002, no agreements were entered into with regard to the disposition or redevelopment of any property within the Project Area.

### (7)(D) - 65 ILCS 5/11-74.4-5(d)(7)(D)

The Project Area has received \$49,967,929 of property tax and sales tax (if applicable) increment since the creation of the Project Area. These amounts have been used to pay for project costs within the Project Area and for debt service (if applicable). The Project Area's fund balance as shown on Table 5 represents (on a modified accrual basis) financial resources (including increment) that have not been expended.

### (7)(E) - 65 ILCS 5/11-74.4-5(d)(7)(E)

During 2002, no contracts were entered into by the City's tax increment advisors or consultants with entities or persons that have received, or are receiving, payments financed by tax increment revenues produced by the Project Area.

### (7)(F) - 65 ILCS 5/11-74.4-5(d)(7)(F)

During 2002, no reports were submitted to the City by the Joint Review Board.

### (7)(G) - 65 ILCS 5/11-74.4-5(d)(7)(G)

TABLE 7(G)
PROJECT BY PROJECT REVIEW OF PUBLIC AND PRIVATE INVESTMENT
AND RATIO OF PRIVATE TO PUBLIC INVESTMENT \*

Projects Undertaken in This Redevelopment Project Area	Private Investment Undertaken		Public Investment Undertaken		Ratio Of Private/Public Investment	
	11/1/1999 to End of Reporting FY 2002	Amount Estimated to Complete the Project	11/1/1999 to End of Reporting FY 2002	Amount Estimated to Complete the Project	11/1/1999 to End of Reporting FY 2002	Ratio Estimated as of Project Completion
Project 1:Central Station Dev. Corp	n/a	\$3,183,600	\$45,002	\$10,803,400	n/a	1:3
Project 2: American Stores Properties, LLC	n/a	\$15,021,090	\$953,303	\$5,600,000	n/a	3:1
Project 3: Chicago Public Schools - Jones Commercial High School	n/a	\$1,000,000	\$19,119,344	\$53,000,000	n/a	1:53
Project 4: Somerset Hotel, L.L.C.; NRPRH, L.L.C.; and Roosevelt Hotel L.P.	n/a	\$7,351,025	\$2,350,000	\$2,350,000	n/a	3:1
Total:	n/a	\$26,555,715	\$22,467,649	\$71,753,400	n/a	n/a

Projects Estimated To Be	Private Investment Undertaken	Public Investment Undertaken	Ratio of Private/Public
Undertaken During 2003			Investment
Project 1: L'Oreal USA	\$11,100,000	\$2,000,000	5:1
Products Inc.			

TABLE 7(G) cont.

Project 2: FC Central Station,	\$122,065,000	\$14,000,000	9:1
LLC			
Total:	\$133,165,000	\$16,000,000	n/a

\* Each actual or estimated Public Investment reported here is, to the extent possible, comprised only of payments financed by tax increment revenues. In contrast, each actual or estimated Private Investment reported here is, to the extent possible, comprised of payments financed by revenues that are not tax increment revenues and, therefore, may include private equity, private lender financing, private grants, or other local, state or federal grants or loans.

Each amount reported here under Public Investment Undertaken, Amount Estimated to Complete the Project, is the maximum amount of payments financed by tax increment revenues that could be made pursuant to the corresponding Project's operating documents and may not necessarily reflect actual expenditures, if any, as reported in Sections 2 or 5 herein. The total public investment amount ultimately made under each Project will depend upon the future occurrence of various conditions set forth in the Project's operating documents.

Each amount reported here under Public Investment Undertaken, 11/1/1999 to End of Reporting FY, is cumulative from the date of execution of the corresponding Project to the end of the reporting year. Projects for which the last Public Investment made was prior to November 1, 1999 are not reported on this table.

## (8) DOCUMENTS RELATING TO OBLIGATIONS ISSUED BY THE MUNICIPALITY - 65 ILCS 5/11-74.4-5(d)(8)(A)

During 2002, there were no obligations issued for the Project Area.

### (9) ANALYSIS OF DEBT SERVICE - 65 ILCS 5/11-74.4-5(d)(8)(B)

During 2002, there were no obligations issued for the Project Area.

### (10) **CERTIFIED AUDIT REPORTS - 65 ILCS 5/11-74.4-5(d)(9)**

Please see attached.

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### Bansley and Kiener, L. L. P.

**Certified Public Accountants** 

Established 1922

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#### INDEPENDENT AUDITOR'S REPORT

The Honorable Richard M. Daley, Mayor Members of the City Council City of Chicago, Illinois

We have audited, in accordance with auditing standards generally accepted in the United States of America, the statement of net assets and governmental funds balance sheet of Near South Redevelopment Project of the City of Chicago, Illinois as of December 31, 2002, and the related statement of activities and governmental funds revenues, expenditures and changes in fund balance for the year then ended, and have issued our report thereon dated June 11, 2003.

In connection with our audit, nothing came to our attention that caused us to believe that the Project failed to comply with the regulatory provisions in Subsection (q) of Section 11-74.4-3 of the Illinois Tax Increment Allocation Redevelopment Act and Subsection (o) of Section 11-74.6-10 of the Illinois Industrial Jobs Recovery Law as they relate to the eligibility for costs incurred incidental to the implementation of the Near South Redevelopment Project of the City of Chicago, Illinois.

This report is intended for the information of the City of Chicago's management. However, this report is a matter of public record, and its distribution is not limited.

Bansley and Kiener, L.L.P.

Certified Public Accountants

June 11, 2003

### (11) GENERAL DESCRIPTION AND MAP

The Near South Redevelopment Project Area, as amended, is generally bounded by Congress Parkway on the north, Michigan and Calumet Avenues and Lake Shore Drive on the east, 21<sup>st</sup> Street and the northern boundary of the Michigan/Cermak Project Area on the South, and State Street on the west. The map below illustrates the location and general boundaries of the Project Area. For precise boundaries, please consult the legal description in the Redevelopment Plan.

