

#### **COMMUNITY MEETING #5**

04/17/24 & 04/18/24

#### **PROJECT TEAM**

#### **CITY OF CHICAGO**



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#### **CONSULTANT TEAM**

#### site

Planning, Landscape Architecture, Public Realm, Urban Design

McGuire Igleski & Associates, Inc.
Architecture and Historic

Preservation Planning

Goodman Williams Group
Market, Land Use, and
Demographic Analysis

Borderless Studio
Community Engagement

#### **AGENDA**

- Presentation (30 minutes)
  - Project Overview
  - Design Guidelines
  - Character Buildings
  - Focus Areas
  - Next Steps
- Open house (60 minutes)





#### **MEETING PURPOSE**

- Review proposed designation of Milwaukee Avenue as a Special Character Overlay District (SCOD) and design guidelines.
- This community meeting is required to:
  - explaining the proposal,
  - soliciting comments, and
  - making findings regarding the factors listed in Sec. 17-13-0505.



### **PROJECT BOUNDARIES**

- Milwaukee Avenue between Western Avenue and Ridgeway Avenue.
- Excludes landmark buildings/districts and existing Planned Developments.



**Figure 3.** Milwaukee Avenue Corridor SCOD. The SCOD boundaries shown above are intended for reference only. Please consult the City's Zoning Ordinance and Zoning Map for the official SCOD boundaries.

#### PROJECT BACKGROUND

- Study initiated by Alds. Rosa (35<sup>th</sup>), Waguespack (32<sup>nd</sup>) and La Spata (1<sup>st</sup>) in 2020.
- Over 1,000 new residential units since 2000 and 16 major development projects since 2007.
- Expect sustained demand for higherdensity residential buildings.
- Concern about the loss of neighborhood character and lack of design guidelines.



Milwaukee



Figure 126, 2211 N Milwaukee



Figure 130. 2407 N



Figure 134. 2858-2860 N



Figure 123. 1980 N Milwaukee



Figure 127. 2733 W Belden, 2210 N Washtenaw



Figure 131. 2480-2522 N Milwaukee



Figure 135, 2931 N



Figure 124. 2000 N Milwaukee



Figure 128. 2318 N Milwaukee



Figure 132. 2503-2489 N



Figure 136, 2931 N Milwaukee



Figure 125. 2031 N Milwaukee



Figure 129. 2827 W Belden



Figure 133, 2740 N Spaulding



Figure 137. 2945 N Milwaukee

#### **SCOD OVERVIEW**

- Overlay zoning districts supplement base zoning district regulations.
- A SCOD aims to:
  - reduce conflicts between new construction and existing development,
  - encourage city beautification; and
  - conserve the character of unique neighborhoods.
- The proposed SCOD includes design guidelines to maintain and enhance Milwaukee Ave's unique character.



## **SCOD FACTORS (Sec. 17-13-0505)**

- 4 contiguous acres minimum
- Existing zoning
- Unique physical characteristics
- Importance to the city's heritage/identity
- Recent/planned investment
- Adopted comprehensive plans or design guidelines

## The proposed regulations:

- Reduce conflicts between new construction and existing development.
- Encourage city beautification
- Conserve neighborhood character

Draft findings regarding these factors are provided for public review and comment.

#### **SCOD LIMITATIONS**

## The proposed SCOD will not:

- Affect Chicago Landmark properties/districts.
- Impact ongoing public improvements.
- Affect submitted applications.
- Change the existing Demolition Delay Ordinance.
- Prohibit building demolition.



#### **COMMUNITY ENGAGEMENT PROCESS**

WORKING GROUP MEETING #1

> 2022.12.12 VIRTUAL

19 ATTENDEES

WORKING GROUP MEETING #2

> 2023.03.08 IN-PERSON

**14 ATTENDEES** 

WORKING GROUP MEETING #3

> 2023.06.08 IN-PERSON

14 ATTENDEES

WORKING GROUP MEETING #4

> 2023.10.03 IN-PERSON

7 ATTENDEES

property owners within 250 feet of SCOD boundaries (+/- 1,800)

Courtesy mailer to

COMMUNITY MEETING #1

> 2023.01.11 VIRTUAL

**168 ATTENDEES** 

COMMUNITY MEETING #2

> 2023.03.29 IN-PERSON

**62 ATTENDEES** 

COMMUNITY MEETING #3

> 2023.07.31 IN-PERSON

99 ATTENDEES

COMMUNITY MEETING #4

> 2023.10.24 VIRTUAL

**42 ATTENDEES** 

**ONLINE SURVEY** 

APRIL 24-MAY 8, 2023 205 PARTICIPANTS **INTERVIEWS** 

MAY-JUNE 2023 13 PARTICIPANTS

## **DESIGN GUIDELINES OVERVIEW**

#### **DESIGN GUIDELINES – GUIDING PRINCIPLES**

- 1. Maintain character-defining features.
- 2. Provide flexibility.
- 3. Maintain and improve the streetscape's unique character.

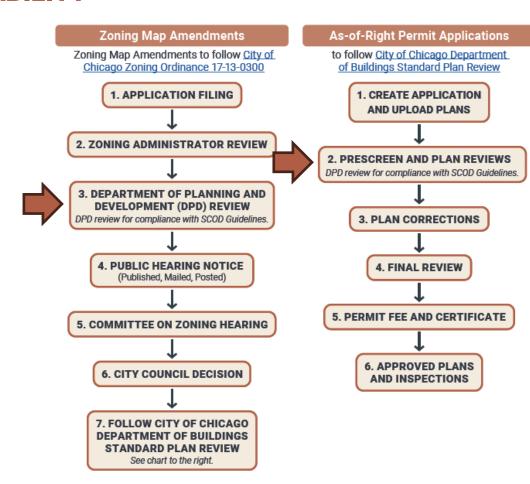


**Figure 12.** 2625 N Milwaukee Avenue in 1936 (Logan Square Preservation)

### **DESIGN GUIDELINES - APPLICABILITY**

The design guidelines only apply to:

- Exterior modifications that require a building permit (excluding landmark buildings/districts and Planned Developments), and
- New construction or external alterations tied to Zoning Map Amendment or Planned Development applications.



#### **DESIGN GUIDELINES - FLEXIBILITY**

- The Zoning Administrator can waive or modify any design guideline through the administrative adjustment procedure.
- Administrative adjustment criteria:
  - Development quality
  - Established character
  - Unnecessary inconvenience to the applicant
  - Health, safety, and general welfare
  - Adverse impacts will be mitigated

#### **DESIGN GUIDELINES - HOW-TO**

Two categories: existing buildings and new construction.

 Organized by individual design components (e.g., materials, heights, windows, storefronts, etc.) of the built environment.

Guideline subcategory

Guidelines

Acceptable & unacceptable examples

Guideline cross reference

#### Guideline Category

Context

The following design guidelines encourage contemporary design that does not imitate but rather complements the existing architectural and environmental characteristics of the SCOD through the use of appropriate materials for new infill construction.

#### MATERIALS

The use of masonry materials, including brick and natural stone, is encouraged at facades that are highly visible from Milwaukee Avenue. Similar to the existing buildings in the SCOD, architectural metal may be used for limited cladding or facade articulation.

Materials that are incompatible with the district should not be used on primary facades, including glass block, concrete block, rough wood, exterior insulation and finish systems (EIFS), and vinyl siding.

While glass curtain walls are not extensively found in the SCOD, they are a prominent material option for contemporary architecture and can be used in a compatible manner with the existing character of the district. Full height and full facade glass curtain walls are discouraged, as they would disrupt the character of the SCOD. Instead, glass curtain walls should be used to both clad and articulate portions of the facade in conjunction with more compatible materials such as masonry.

Color, texture, and material changes are encouraged but should be combined with changes in depth, height or architectural articulations on upper floors.



Figure 69. Acceptable example of materials used at the primary facade



Figure 70. Acceptable example of new material, texture, and articulation used at a primary facade of new construction that compliments the historic built environment



Figure 71. Unacceptable example of materials



Figure 72. Acceptable example of materials used at the primary facade

GUIDELINES FOR NEW CONSTRUCTION 39

# **DESIGN GUIDELINES – EXISTING BUILDINGS**

#### What's included?

- Materials
- First floor facades
- Exterior Façade Repair or Replacement
- Entrances/doors to upper floors
- Upper floor facades, windows and roofs
- Additions

## **GUIDELINES FOR EXISTING BUILDINGS**



#### **GENERAL EXTERIOR FACADE**

#### **MATERIALS**

In the SCOD, the use of material, color, and texture is a prominent character-defining feature of the corridor's built environment. Primary materials used on existing buildings in the SCOD are red, orange, cream, tan, or white glazed brick for front/primary facades and Chicago common brick at the side and rear facades, which has created an overall uniformity in the corridor. There is limited use of Indiana limestone and terra cotta to clad primary facades, but instead, it is more commonly used in the SCOD for architectural detailing. Additionally, architectural metal is common in the SCOD as ornamentation/features.



Figure 23. Milwaukee Avenue streetwall of existing buildings (Scott Shigley)



Figure 24. Face brick



Figure 26. Chicago common brick



Figure 28. Glazed brick



Figure 25. Indiana limestone

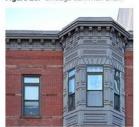


Figure 27. Metal cladding



Figure 29. Terra cotta

#### **General Exterior Facade & Materials:**

- Retention and matching original masonry.
- Discourages covering original masonry with a veneer, stucco, or EIFS.

## **Architectural Metal Facades and Cladding:**

- Retention and repair of original metal facades and cladding.
- Allows material substitution that closely matches the original.



Figure 33. Unacceptable cladding over existing masonry



Figure 34. Example of character-defining, historic, architectural metal

#### **Storefronts:**

- Retention and repair of historic storefronts.
- New storefront designs that reflect historic elements without replicating specific details.
- New materials and designs should fit within original openings and maintain existing facade patterns.



**Figure 38.** Acceptable example of a new storefront that retained character-defining features of the original storefront

#### **Entrances/Doors to Upper Floors:**

 Maintain historic door locations and styles.

# **Upper Floor Facades/Windows/Roofs:**

- Retention of historic windows, rooflines and original window/masonry openings.
- Replacements that respect the building's character.



Figure 44.

Acceptable example of a historic door to upper floors

#### **Retention of the Exterior Facade:**

Rehabilitation over facadectomies.

## **Rooftop Additions**

 Minimizing visual impact, maintaining compatibility with the existing building, and adhering to new construction guidelines for materials and design.



Figure 43. Not acceptable as the upper floors of the new construction are not adequately setback from the historic facade



**Figure 57.** Acceptable example of a design for an addition to an existing building

#### **Canopies:**

- Restricts certain styles and materials.
- Designs that integrate with the building's architecture without obscuring key features.

## **Building Lighting:**

- Discreet, targeted lighting to accentuate architectural features.
- Prohibits lighting that causes light pollution or distraction.



Figure 81. Acceptable example of a new canopy



Figure 82. Acceptable example of exterior building lighting

## **DESIGN GUIDELINES – NEW CONSTRUCTION**

#### What's included?

- Parking and service areas
- Building setback and orientation
- Height and scale
- Massing and building width
- Materials
- Ground floor entries and storefronts
- Articulation at upper floors

## **GUIDELINES FOR NEW CONSTRUC**



The following design guidelines are intended to direct and promote contemporary architecture that is compatible of the SCOD's historic context and existing character buildings.

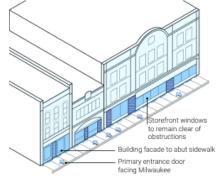


Figure 61. Examples of key design principles

#### PARKING AND SERVICE AREAS

Parking and service areas, such as utility, trash, and delivery areas, are necessary to the operations of a building and need to be thoughtfully integrated into the overall site design without detracting from the character of the SCOD.



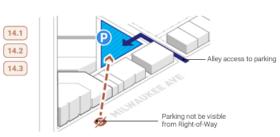
#### PARKING AND SERVICE AREAS



Vehicle access to lots must come from an alley. No new curb cuts or driveways are allowed from areas designated in the zoning code as a pedestrian street (Section 17-3-0504-G Driveways and Vehicle Access).

Service areas, such as those for dumpsters, loading docks, and mechanical equipment, should be located away from the street and away from residential buildings and entrances. Landscaping and walls should be

All off-street parking spaces must be enclosed or located to the rear of the principal building and not be visible from the right-of-way (Section 17-3-0504-F Parking Location).





#### **Parking and Service Areas:**

- Vehicle access via alleys.
- Service areas concealed and parking hidden or located behind buildings.

## **Building Setback and Orientation:**

- Closely abut sidewalks.
- Corner buildings have dual primary facades with enhanced architectural detailing.

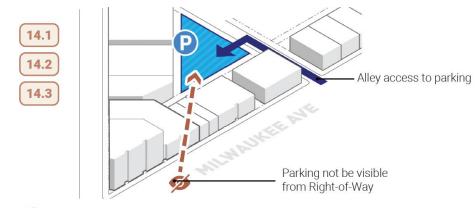


Figure 62. Acceptable parking and service area location

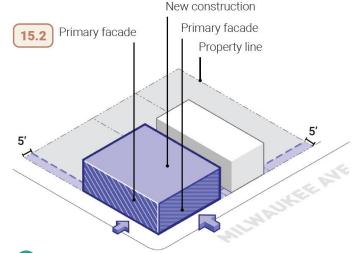


Figure 64. Acceptable setback and orientation at corner-block lots

#### **Height and Scale:**

- Follows base zoning height limits.
- Height increases at major intersections.
- Upper-floor setbacks and step-downs for taller buildings.

## Massing and Building Width:

Rectangular massing, with few exceptions.

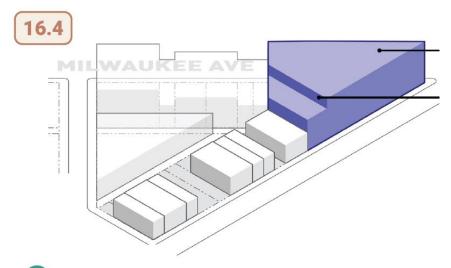


Figure 65. Acceptable step down in height and scale









**Figure 68.** Acceptable examples of curved or angled planes used in a subordinate manner

#### Materials:

- Brick, stone, and architectural metal.
- Discourages glass block, concrete block, rough wood, EIFS, and vinyl siding.

#### **Ground Floor Entries and Storefronts:**

- Rhythm for storefront entries and windows.
- Transparency and materials that blend with the historical context.
- Discourages certain modern materials and designs.



Figure 70. Acceptable example of new material, texture, and articulation used at a primary facade of new construction that compliments the historic built environment



Figure 77. Acceptable example of deeply recessed storefront

## **Articulation at Upper Floors:**

- Facade articulation at regular intervals.
- Clear differentiation between the building's base, middle, and top.



**Figure 91.** Acceptable example of upper floor articulation which maintains the rhythm of solids and voids in the district

# **CHARACTER BUILDINGS**

#### **CHARACTER BUILDINGS**

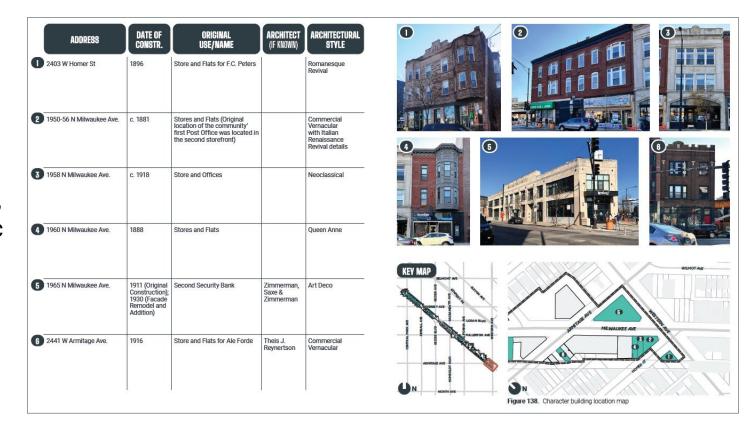
- Built between 1870-1960.
- Possess features that help define the physical attributes of the study area.
- Features may include original use, architectural style, building type, massing, scale, height, orientation, setting, materials, and architectural ornamentation.
- 125 character buildings were identified.



**Figure 3.** Milwaukee Avenue Corridor SCOD. The SCOD boundaries shown above are intended for reference only. Please consult the City's Zoning Ordinance and Zoning Map for the official SCOD boundaries.

#### **CHARACTER BUILDING DATABASE**

Additional information on each character building, including date of construction, original/historic use, architect (if known), and architectural style are provided.



#### CHARACTER BUILDING DEMOLITION

- Demolition of character buildings cannot be prohibited with a SCOD designation.
- Buildings rated "red" or "orange" in the Chicago Historic Resources Survey are subject to a 90day demolition delay.
- The proposed SCOD ordinance will require any application for demolition of a character building to include an affidavit certifying that the applicant supplied written notice to the local alderman at least thirty (30) days prior to filing an application.

## **FOCUS AREA CASE STUDIES**

#### **FOCUS AREA OVERVIEW**

- Case study scenarios were developed for specific sites within the three focus areas.
- These case study scenarios illustrate key goals and application of the design guidelines and principles.
- The diagrams in each case study are illustrative of one potential example and are not proposed projects.

### **FOCUS AREA OVERVIEW**

TALMAN TO CAMPBELL NON-CHARACTER BUILDINGS

**CHARACTER BUILDINGS** 

31% GROUND-FLOOR VACANCY

**LANDMARK** 

**SACRAMENTO TO CALIFORNIA** 



**CHARACTER BUILDINGS** 



**3% GROUND-FLOOR VACANCY** 

RIDGEWAY TO KIMBALL



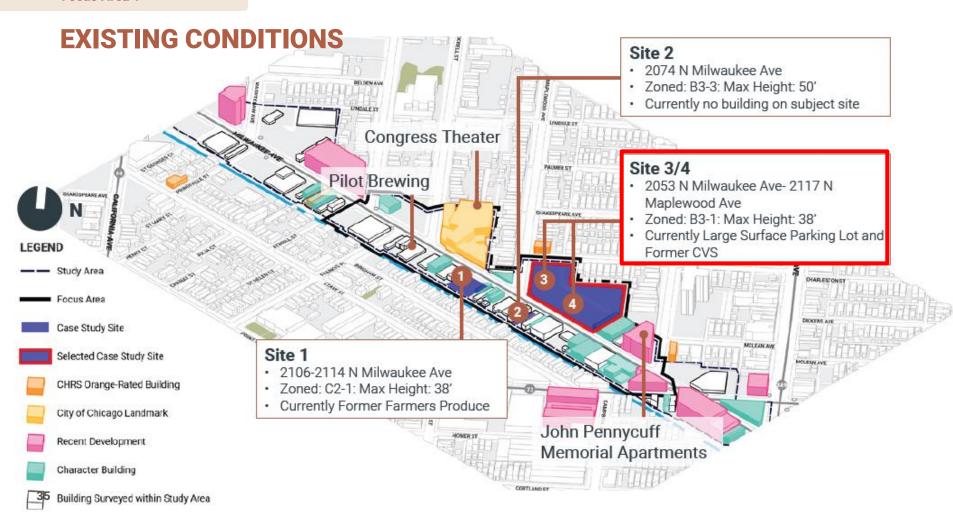
**CHARACTER BUILDINGS** 



**GROUND-FLOOR VACANCY** 



Figure 97. Focus areas along the Milwaukee Avenue Corridor SCOD boundary



#### **CASE STUDY**

Disclaimer: These design scenarios are not proposed developments, but only an example of one of a variety of ways how the design of a development may meet the key principles and design guidelines.



Disclaimer: These design scenarios are not proposed developments, but only an example of one of a variety of ways how the design of a development may meet the key principles and design quidelines **CASE STUDY** Maintain the vertical emphasis in the district. Locate the tallest portion of the building at the corner. Reflect the existing horizontal rhythms in the district. Step building mass to create a gentle transition. Maintain a compatible height to the smaller-scale residential area. CHARLESTONST Provide open space and retain views of existing public art. Reinforce the streetwall with Case Study Mixed Use Massing N MAPLEWOOD AVE entrances at primary facades. Case Study Structured Parking CHRS Orange-Rated Building Use materials that complement the H WILWAUKEE AVE Condiester Character Building existing characteristics of the district. Non-Character Building Provide ground floor commercial space with City of Chicago Landmark storefront windows up against the sidewalk. Green/Open Space Site the building within five feet of the sidewalk. 37Study Area

# **NEXT STEPS**

#### **GET INVOLVED AND STAY CONNECTED**



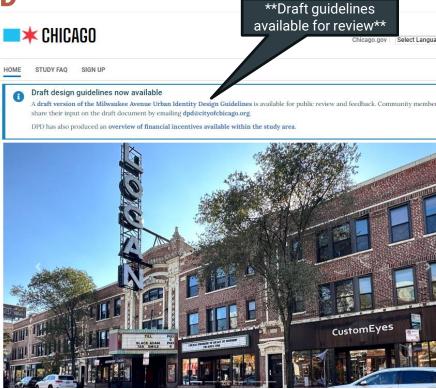
### www.Chicago.gov/MilwaukeeAve

Sign up for updates, review draft guidelines, FAQ, past meeting presentations



#### **Email comments to:**

DPD@cityofchicago.org or DPD\_public\_meetings@cityofchicago.org



## **NEXT STEPS**

Public comment and review	Through May 5
Application Filing	May/June (tentative)
Committee on Zoning Public Hearing	June/July (tentative)
City Council Meeting (adoption)	July/September (tentative)

# THANK YOU!

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www.Chicago.gov/MilwaukeeAve